

1 **BOARD BILL NO. 23**

INTRODUCED BY ALDERMAN JOSEPH RODDY

2 An ordinance approving a Redevelopment Plan for the 4443 Oakland Ave. Area ("Area")
3 after finding that the Area is blighted as defined in Section 99.320 of the Revised Statutes of
4 Missouri, 2000, as amended, (the "Statute" being Sections 99.300 to 99.715 inclusive), containing a
5 description of the boundaries of said Area in the City of St. Louis ("City"), attached hereto and
6 incorporated herein as Exhibit "A", finding that redevelopment and rehabilitation of the Area is in
7 the interest of the public health, safety, morals and general welfare of the people of the City;
8 approving the Plan dated April 25, 2017 for the Area ("Plan"), incorporated herein by attached
9 Exhibit "B", pursuant to Section 99.430; finding that there is a feasible financial plan for the
10 development of the Area which affords maximum opportunity for development of the Area by
11 private enterprise; finding that no property in the Area may be acquired by the Land Clearance for
12 Redevelopment Authority of the City of St. Louis ("LCRA") through the exercise of eminent
13 domain; finding that the property within the Area is unoccupied, but if it should become occupied
14 the Redeveloper shall be responsible for relocating any eligible occupants displaced as a result of
15 implementation of the Plan; finding that financial aid may be necessary to enable the Area to be
16 redeveloped in accordance with the Plan; finding that there shall be available ten (10) year real
17 estate tax abatement with five (5) years of payments in lieu of taxes or up to five (5) years real
18 estate tax abatement; and pledging cooperation of the Board of Aldermen and requesting various
19 officials, departments, boards and agencies of the City to cooperate and to exercise their respective
20 powers in a manner consistent with the Plan.

1 WHEREAS, by reason of predominance of defective or inadequate street layout, insanitary
2 or unsafe conditions, deterioration of site improvements, improper subdivision or obsolete platting,
3 there exist conditions which endanger life or property by fire or other causes and constitute an
4 economic or social liability or a menace to the public health, safety, morals or welfare in the
5 present condition and use of the Area, said Area being more fully described in Exhibit "A"; and

6 WHEREAS, such conditions are beyond remedy and control solely by regulatory process in
7 the exercise of the police power and cannot be dealt with effectively by ordinary private enterprise
8 without the aids provided in the Statute; and

9 WHEREAS, there is a need for the LCRA, a public body corporate and politic created
10 under Missouri law, to undertake the development of the above described Area as a land clearance
11 project ("Project") under said Statute, pursuant to plans by or presented to the LCRA under Section
12 99.430.1 (4); and

13 WHEREAS, the LCRA has recommended such a plan to the Planning Commission of the
14 City of St. Louis ("Planning Commission") and to this St. Louis Board of Aldermen ("Board"),
15 titled "Blighting Study and Plan for 4443 Oakland Ave. Area," dated April 25, 2017, consisting of
16 a Title Page, a Table of Contents Page, and twenty-one (21) numbered pages, attached hereto and
17 incorporated herein as Exhibit "B" ("Plan"); and

18 WHEREAS, under the provisions of the Statute, and of the federal financial assistance
19 statutes, it is required that this Board take such actions as may be required to approve the Plan; and

20 WHEREAS, it is desirable and in the public interest that a public body, the LCRA,
21 undertake and administer the Plan in the Area; and

22

1 WHEREAS, the LCRA and the Planning Commission have made and presented to this
2 Board the studies and statements required to be made and submitted by Section 99.430 and this
3 Board has been fully apprised by the LCRA and the Planning Commission of the facts and is fully
4 aware of the conditions in the Area; and

5 WHEREAS, the Plan has been presented and recommended by LCRA and the Planning
6 Commission to this Board for review and approval; and

7 WHEREAS, a general plan has been prepared and is recognized and used as a guide for the
8 general development of the City and the Planning Commission has advised this Board that the Plan
9 conforms to said general plan; and

10 WHEREAS, this Board has duly considered the reports, recommendations and
11 certifications of the LCRA and the Planning Commission; and

12 WHEREAS, the Plan does prescribe land use and street and traffic patterns which may
13 require, among other things, the vacation of public rights-of-way, the establishment of new street
14 and sidewalk patterns or other public actions; and

15 WHEREAS, this Board is cognizant of the conditions which are imposed on the
16 undertaking and carrying out of the Project, including those relating to prohibitions against
17 discrimination because of race, color, creed, national origin, sex, marital status, age, sexual
18 orientation or physical handicap; and

19 WHEREAS, in accordance with the requirements of Section 99.430 of the Statute, this
20 Board advertised that a public hearing would be held by this Board on the Plan, and said hearing
21 was held at the time and place designated in said advertising and all those who were interested in
22 being heard were given a reasonable opportunity to express their views; and

1 WHEREAS, it is necessary that this Board take appropriate official action respecting the
2 approval of the Plan.

3 **NOW, THEREFORE, BE IT ORDAINED BY THE CITY OF ST. LOUIS AS**
4 **FOLLOWS:**

5 **SECTION ONE.** There exists within the City of St. Louis ("City") a blighted area, as
6 defined by Section 99.320 of the Revised Statutes of Missouri, 2000, as amended, (the "Statute"
7 being Sections 99.300 to 99.715 inclusive, as amended) described in Exhibit "A", attached hereto
8 and incorporated herein, known as the 4443 Oakland Ave. Area.

9 **SECTION TWO.** The redevelopment of the above described Area, as provided by the
10 Statute, is necessary and in the public interest, and is in the interest of the public health, safety,
11 morals and general welfare of the people of the City.

12 **SECTION THREE.** The Area qualifies as a redevelopment area in need of redevelopment
13 under the provision of the Statute, and the Area is blighted as defined
14 in Section 99.320 of the Statute.

15 **SECTION FOUR.** The Blighting Study and Plan for the Area, dated April 25, 2017
16 ("Plan") having been duly reviewed and considered, is hereby approved and incorporated herein by
17 reference, and the President or Clerk of this St. Louis Board of Aldermen ("Board") is hereby
18 directed to file a copy of said Plan with the Minutes of this meeting.

19 **SECTION FIVE.** The Plan for the Area is feasible and conforms to the general plan for
20 the City.

1 **SECTION SIX.** The financial aid provided and to be provided for financial assistance
2 pertaining to the Area is necessary to enable the redevelopment activities to be undertaken in
3 accordance with the Plan for the Area, and the proposed financing plan for the Area is feasible.

4 **SECTION SEVEN.** The Plan for the Area will afford maximum opportunity, consistent
5 with the sound needs of the City as a whole, for the redevelopment of the Area by private
6 enterprise, and private developments to be sought pursuant to the requirements of the Statute.

7 **SECTION EIGHT.** The Plan for the Area provides that the Land Clearance for
8 Redevelopment Authority of the City of St. Louis ("LCRA") may not acquire any property in the
9 Area by the exercise of eminent domain.

10 **SECTION NINE.** The property within the Area is currently unoccupied. If it should
11 become occupied, all eligible occupants displaced by the Redeveloper ("Redeveloper" being
12 defined in Section Twelve, below) shall be given relocation assistance by the Redeveloper at its
13 expense, in accordance with all applicable federal, state and local laws, ordinances, regulations and
14 policies.

15 **SECTION TEN.** The Plan for the Area gives due consideration to the provision of
16 adequate public facilities.

17 **SECTION ELEVEN.** In order to implement and facilitate the effectuation of the Plan
18 hereby approved it is found and determined that certain official actions must be taken by this Board
19 and accordingly this Board hereby:

20 (a) Pledges its cooperation in helping to carry out the Plan;

21 (b) Requests the various officials, departments, boards and agencies of the City, which
22 have administrative responsibilities, likewise to cooperate to such end and to execute their
23 respective functions and powers in a manner consistent with the Plan; and

1 (c) Stands ready to consider and take appropriate action upon proposals and measures
2 designed to effectuate the Plan.

3 **SECTION TWELVE.** All parties participating as owners or purchasers of property in the
4 Area for redevelopment ("Redeveloper") shall agree for themselves and their heirs, successors and
5 assigns that they shall not discriminate on the basis of race, color, creed, national origin, sex,
6 marital status, age, sexual orientation or physical handicap in the sale, lease, or rental of any
7 property or improvements erected or to be erected in the Area or any part thereof and those
8 covenants shall run with the land, shall remain in effect without limitation of time, shall be made
9 part of every contract for sale, lease, or rental of property to which Redeveloper is a party, and shall
10 be enforceable by the LCRA, the City and the United States of America.

11 **SECTION THIRTEEN.** In all contracts with private and public parties for redevelopment
12 of any portion of the Area, all Redevelopers shall agree:

13 (a) To use the property in accordance with the provisions of the Plan, and be bound by
14 the conditions and procedures set forth therein and in this Ordinance;

15 (b) That in undertaking construction under the agreement with the LCRA and the Plan,
16 bona fide Minority Business Enterprises ("MBE's") and Women's Business Enterprises ("WBE's")
17 will be solicited and fairly considered for contracts, subcontracts and purchase orders;

18 (c) To be bound by the conditions and procedures regarding the utilization of MBE's
19 and WBE's established by the City;

20 (d) To adhere to the requirements of the Executive Order of the Mayor of the City,
21 dated July 24, 1997.

22 (e) To comply with the requirements of Ordinance No. 60275 of the City;

1 (f) To cooperate with those programs and methods supplied by the City with the
2 purpose of accomplishing, pursuant to this paragraph, minority and women subcontractors and
3 material supplier participation in the construction under this Agreement. The Redeveloper will
4 report semi-annually during the construction period the results of its endeavors under this
5 paragraph, to the Office of the Mayor and the President of this Board; and

6 (g) That the language of this Section Thirteen shall be included in its general
7 construction contract and other construction contracts let directly by Redeveloper.

8 The term MBE shall mean a sole proprietorship, partnership, corporation, profit or non-
9 profit organization owned, operated and controlled by minority group members who have at least
10 fifty-one percent (51%) ownership. The minority group member(s) must have operational and
11 management control, interest in capital and earnings commensurate with their percentage of
12 ownership. The term Minority Group Member(s) shall mean persons legally residing in the United
13 States who are Black, Hispanic, Native American (American Indian, Eskimo, Aleut or Native
14 Hawaiian), Asian Pacific American (persons with origins from Japan, China, the Philippines,
15 Vietnam, Korea, Samoa, Guam, U.S. Trust Territory of the Pacific Islands, Laos, Cambodia or
16 Taiwan) or Asian Indian American (persons with origins from India, Pakistan or Bangladesh). The
17 term WBE shall mean a sole proprietorship, partnership, corporation, profit or non-profit
18 organization owned, operated and controlled by a woman or women who have at least fifty-one
19 percent (51%) ownership. The woman or women must have operational and managerial control,
20 interest in capital and earnings commensurate with their percentage of ownership.

21 The term "Redeveloper" as used in this Section shall include its successors in interest and
22 assigns.

1 **SECTION FOURTEEN.** The Redeveloper(s) may seek ten (10) year real estate tax
2 abatement (“Tax Abatement Period”) pursuant to Sections 99.700 - 99.715, RSMo, as amended,
3 upon application as provided therein. Such real estate tax abatement shall not include any Special
4 Business District, Neighborhood Improvement District, Commercial Improvement District, or any
5 other similar local taxing district created in accordance with Missouri law, whether now existing or
6 later created. For the last five (5) years of the Tax Abatement Period the Redeveloper shall make
7 annual Payments in Lieu of Taxes which shall be calculated by subtracting the amount of *ad*
8 *valorem* real estate taxes due and payable to each taxing district for each tax year (i.e., the amount
9 of taxes based on the assessment prior to Project completion) from the amount of *ad valorem* real
10 estate taxes which would have been paid to each such taxing district for such year if no Certificate
11 of Qualification for Tax Abatement had been issued for the Project (i.e. the amount of taxes
12 without abatement).

13 In lieu of the abatement outlined above, a Redeveloper which is an urban redevelopment
14 corporation formed pursuant to Chapter 353 of the Missouri Statutes shall hereby be entitled to real
15 property *ad valorem* tax abatement which shall not include any Special Business District,
16 Neighborhood Improvement District, Commercial Improvement District or any other single local
17 taxing district created in accordance with Missouri law, whether now existing or later created, for a
18 total period of up to five (5) years (“Abbreviated Tax Abatement Period”) from the commencement
19 of such tax abatement, in accordance with the following provisions:

20 If property in the Area is sold by the LCRA to an urban redevelopment corporation
21 formed pursuant to Chapter 353 of the Missouri Statutes, or if any such corporation shall
22 own property within the Area, then for the first five (5) years after the date the
23 redevelopment corporation shall acquire title to such property, taxes on such property shall

1 be based upon the assessment of land, exclusive of any improvements thereon, during the
2 calendar year preceding the calendar year during which such corporation shall have
3 acquired title to such property. In addition to such taxes, any such corporation shall during
4 the Abbreviated Tax Abatement Period make a payment in lieu of taxes to the Collector of
5 Revenue of the City of St. Louis in an amount based upon the assessment on the
6 improvements located on the property during the calendar year preceding the calendar year
7 during which such corporation shall have acquired title to such property. If property shall
8 be tax-exempt because it is owned by the LCRA and leased to any such corporation, then
9 such corporation during the Abbreviated Tax Abatement Period shall make payments in
10 lieu of taxes to the Collector of Revenue of the City in an amount based upon the
11 assessment on the property, including land and improvements, during the calendar year
12 preceding the calendar year during which such corporation shall lease such property.

13 All payments in lieu of taxes shall be a lien upon the property and, when paid to the
14 Collector of Revenue of the City shall be distributed as all other property taxes. These
15 partial tax relief and payment in lieu of taxes provisions, during the Abbreviated Tax
16 Abatement Period, shall inure to the benefit of all successors in interest in the property of
17 the redevelopment corporation, so long as such successors shall continue to use such
18 property as provided in this Plan and in any contract with the LCRA. In no event shall such
19 benefits extend beyond five (5) years after the redevelopment corporation shall have
20 acquired title to the property.

21 **SECTION FIFTEEN.** Any proposed modification which will substantially change the
22 Plan must be approved by the St. Louis Board of Aldermen in the same manner as the Plan was
23 first approved. Modifications which will substantially change the Plan include, but are not

1 necessarily limited to, modifications on the use of eminent domain, to the length of tax abatement,
2 to the boundaries of the Area, or to other items which alter the nature or intent of the Plan. The
3 Plan may be otherwise modified (e.g. urban design regulations, development schedule) by the
4 LCRA.

5 **SECTION SIXTEEN.** The sections of this Ordinance shall be severable. In the event that
6 any section of this Ordinance is found by a court of competent jurisdiction to be invalid, the
7 remaining sections of this Ordinance are valid, unless the court finds the valid sections of the
8 Ordinance are so essential and inseparably connected with and dependent upon the void section
9 that it cannot be presumed that this Board would have enacted the valid sections without the void
10 ones, or unless the court finds that the valid sections standing alone are incomplete and are
11 incapable of being executed in accordance with the legislative intent.