2013

ANNUAL ACTION PLAN

Francis G. Slay
Mayor

Jill Claybour
Acting Executive Director
Community Development
Administration

GENERAL

SF 424

The SF 424 is part of the CPMP Annual Action Plan. SF 424 form fields are included in this document. Grantee information is linked from the 1CPMP.xls document of the CPMP tool.

SF 424

Complete the fillable fields (blue cells) in the table below. The other items are pre-filled with values from the Grantee Information Worksheet.

Date Submitted 11/15/12	Applicant Identifier	**Type of Submission**	
Date Received by state	State Identifier	**Application**	**Pre-application**
Date Received by HUD	Federal Identifier	☒ Construction	☐ Construction
		☒ Non Construction	☐ Non Construction
Applicant Information			
City of St. Louis		MO294626 ST LOUIS	
1015 Locust		DUNS #138251 082	
Suite 1100		City of St. Louis	
City of St. Louis	Missouri	Community Development Administration	
63101	Country U.S.A.	Administration and Budget Division	
Employer Identification Number (EIN):		County N/A	
43-6003231		01/11	
Applicant Type:		**Specify Other Type if necessary:**	
Local Government: City		Specify Other Type	
Program Funding		**U.S. Department of Housing and Urban Development**	
Catalogue of Federal Domestic Assistance Numbers; Descriptive Title of Applicant Project(s); Areas Affected by Project(s) (cities, Counties, localities etc.); Estimated Funding			
Community Development Block Grant		14.218 Entitlement Grant	
CDBG Project Titles 2013 CDBG Projects		Description of Areas Affected by CDBG Project(s) City of St. Louis, Missouri	
CDBG Grant Amount $16,796,248	Additional HUD Grant(s) Leveraged $8,000,000	Describe Lead Based Paint Hazard Reduction, HUD 202, 811, HOPE VI, NSP	
$Additional Federal Funds Leveraged $12,000,000		$Additional State Funds Leveraged $5,000,000	
$Locally Leveraged Funds $10,000,000		$Grantee Funds Leveraged $3,500,000	
$Anticipated Program Income $600,000		Other (Describe)	
Total Funds Leveraged for CDBG-based Project(s) $39,100,000			
Home Investment Partnerships Program		14.239 HOME	
HOME Project Titles 2013 HOME Projects		Description of Areas Affected by HOME Project(s) City of St. Louis, Missouri	
$HOME Grant Amount $2,383,586	$0 Additional HUD Grant(s) Leveraged Included in CDBG	Describe See CDBG	

Additional Federal Funds Leveraged $0 Included in CDBG	Additional State Funds Leveraged $0 Included in CDBG
Locally Leveraged Funds $0 Included in CDBG	Grantee Funds Leveraged $0 Included in CDBG
$Anticipated Program Income $40,000	Other (Describe)
Total Funds Leveraged for HOME-based Project(s) $40,000 Included in CDBG plus	

Housing Opportunities for People with AIDS	14.241 HOPWA	
HOPWA Project Titles 2013 HOPWA Projects	Description of Areas Affected by HOPWA Project(s) City of St. Louis, Missouri	
HOPWA Grant Amount $1,415,000	$Additional HUD Grant(s) Leveraged	Describe
Additional Federal Funds Leveraged $300,000 (Ryan White)	Additional State Funds Leveraged $0	
Locally Leveraged Funds $0	Grantee Funds Leveraged $0	
Anticipated Program Income $0	Other (Describe)	
Total Funds Leveraged for HOPWA-based Project(s) $300,000		

Emergency Solutions Grants Program	14.231 ESG	
ESG Project Titles 2013 ESG Projects	Description of Areas Affected by ESG Project(s) City of St. Louis, Missouri	
ESG Grant Amount $1,700,000	Additional HUD Grant(s) Leveraged $10,000,000	Describe Supportive Housing Program
Additional Federal Funds Leveraged $0	Additional State Funds Leveraged $150,000	
Locally Leveraged Funds $820,000	Grantee Funds Leveraged $1,125,000	
Anticipated Program Income $0	Other (Describe)	
Total Funds Leveraged for ESG-based Project(s) $12,095,000		

Congressional District of: Applicant Districts 1st	Project Districts 1st	Is application subject to review by state Executive Order 12372 Process?	
Is the applicant delinquent on any federal debt? If "Yes" please include an additional document explaining the situation.		☐ Yes	This application was made available to the state EO 12372 process for review on DATE
		☒ No	Program is not covered by EO 12372
☐ Yes	☒ No	☐ N/A	Program has not been selected by the state for review

Person to be contacted regarding this application

Jill	T	Claybour
Acting Executive Director	Phone (314) 657-3835	Fax (314) 613-7012
eMail: claybourj@stlouis-mo.gov	www.stlouis.missouri.org	Other Contact
Signature of Authorized Representative Mayor, City of St. Louis		Date Signed 11/14/12

GENERAL

INTRODUCTION

Beginning in 1974 the federal government has provided annual entitlement support to cities of more than 50,000 people for community development purposes. The amount of funding awarded is based on formulas that measure the level of distress in each community and take into account such factors as population, poverty, housing overcrowding/age, and growth lag. Funding is to be used in the implementation of an annual application and an overall multi-year community development strategy known collectively as the Consolidated Plan.

The City of St. Louis receives annual funding from four programs administered at the federal level by the U.S. Department of Housing and Urban Development. They are:

- Community Development Block Grant (CDBG)
- Home Investment Partnership (HOME)
- Emergency Shelter Grant (ESG)
- Housing Opportunities For Persons With Aids (HOPWA)

While the City's Community Development Administration retains primary local responsibility for all of these programs, programmatic responsibility for the Emergency Shelter Grant rests with the City's Department of Human Services, whereas responsibility for the HOPWA program rests with the Health Department.

AVAILABLE FUNDS

The project and accomplishment goals outlined in this document are based on the projected Program Year 2013 available funding as outlined below.

PROGRAM YEAR 2013	
FEDERAL ENTITLEMENT PROGRAM	**PROJECTED AWARD AMOUNT**
Community Development Block Grant (CDBG)	$16,796,248
Program Income (CDBG)	$600,000
HOME Investment Partnership (HOME)	$2,383,586
Program Income (HOME)	$40,000
Emergency Shelter Grant (ESG)	$1,700,000
Housing Opportunities for Persons with AIDS (HOPWA)	$1,415,000
TOTAL	**$22,934,834**

EXECUTIVE SUMMARY

The Executive Summary is required. Include the objectives and outcomes identified in the plan and an evaluation of past performance.

The City of St. Louis Consolidated Plan (Program Years 2010-2014) identifies eight high priority areas for directing the course of the City's development activities: Rental and Owner-Occupied Housing, Neighborhood Improvement, Infrastructure, Public Facilities, Public Services, Economic Development, Homeless Needs and Non-Homeless Special Needs. The City of St. Louis Consolidated Plan may be viewed in its entirety on the City's website at http://stlouis-mo.gov/government/ departments/community-development/documents/2010-14-consolidated-plan.cfm. In addition, the City of St. Louis established a Strategic Land Use Plan to coordinate future development in the City. A complete copy of the Land Use Plan may be viewed on the City's website at http://stlcin.missouri.org/landuse/index.cfm.

The 2013 program year begins January 1, 2013, and marks the fourth year of the Five Year Consolidated Plan Strategy. CDBG funds constitute the majority of HUD funds received through the Consolidated Planning process (76% in 2013). Funding decreases over the last decade have placed added stress upon programs typically funded through the CDBG program. Reductions amount to nearly $12 million and constitute a funding decrease of approximately 40% in CDBG funds over ten years, a massive reduction. Funding at the anticipated 2013 level will fall short of needs for stabilizing public services and is totally inadequate to address increased costs due simply to inflation.

Although housing will remain the primary focus of both the CDBG and HOME programs, with funding provided for acquisition financing, development cost write-downs and buyer affordability, the increased emphasis on home repair begun in 2012 will continue in 2013. In some parts of the City, CDA funds budgeted for home repair are being administered in whole or in part at the neighborhood level. In other parts of the City, home repair application intake is being handled at the neighborhood level, while construction management continues to take place through a centralized program. In still other neighborhoods, CDA is handling application intake while construction management is centralized.

Economic development will also remain a major initiative in the 2013 program year. CDBG funds will be used to attract and retain businesses and create or retain jobs for low and moderate income people through loans and grants. Another program will offer grants for facade and public improvements within commercial districts serving low and moderate income residents of nearby residential areas.

In addition to using the limited amounts of HUD funds available for these purposes, the City will make use of other federal, local and state economic development incentives, including tax increment financing and a variety of state and federal tax credits, for economic and residential development purposes. The City will also use dedicated City funds made available through the City's Affordable Housing Commission to assist in residential development, the development of permanent supportive housing, foreclosure prevention, residential repairs and accessibility modifications, homeless services, and a variety of other residential activities that

provide assistance to individuals and families with incomes at or below 80% of the SMSA median.

SUMMARY OF OBJECTIVES AND OUTCOMES

Consolidated funds for the 2013 program year will be allocated among the following objectives and outcomes established by HUD through the CPD Outcome Performance Measurement System:

	Availability/ Accessibility	Affordability	Sustainability
Create a Suitable Living Environment	14	1	19
Provide Decent Housing	1	8	2
Create Economic Opportunities	3		1

Creating Suitable Living Environments: Availability/Accessibility

Eleven projects will be supported with 2013 funds to improve access to public services that improve the living environment for low- and moderate-income persons.

The following activities provide opportunities for enrichment for low- and moderate-income youth, including at-risk youth. Many of these activities encourage leadership skills and provide after-school educational, recreational and mentoring opportunities to help youth participants develop the skills needed to achieve personal, educational, and future employment success.

- St. Louis Board of Education – Community Education Centers (CDBG)
- City of St. Louis Department of Parks, Recreation & Forestry – Expanded Recreation (CDBG)
- Youth & Family Center – Youth & Family Center Services (CDBG)

The following activities provide opportunities to maintain and enhance the quality of life for the City's senior and special needs populations by providing Meals on Wheels, transportation services, recreational services, outreach, health screenings and nutrition education.

- Bevo Area Community Improvement Corp. – Bevo Senior Services (CDBG)
- St. Louis Area Agency on Aging – Elderly Services (CDBG)

The following activities provide food, shelter, and other emergency needs for low-income and homeless residents.

- Hi-Pointe Center, Inc. – Hi-Pointe Center (CDBG)
- Catholic Charities – Housing Resource Center (CDBG, ESG)
- City of St. Louis, Department of Human Services – Essential Services (ESG)

- City of St. Louis, Department of Human Services – Operations (ESG)

The following activities provide access to health services, mental health counseling, nutrition services, public health nursing and quality health education that will support informed decisions in risk reduction behaviors for low- and moderate-income residents.

- Family Care Health Centers – Adult Medicine (CDBG)
- Community Health-In-Partnership, Inc. – Community Health-In-Partnership Services (CDBG)

Providing Decent Affordable Housing: Availability/Accessibility

Seven projects funded in the 2013 program year will provide accessibility for the purpose of providing decent, safe and sanitary housing.

Four activities related to one of the projects will improve the quality of and accessibility to decent, safe and sanitary housing for low and moderate income individuals and families and quality of life in low and moderate income neighborhoods. This will be achieved through inspection services, emergency and other home repair including code-related repair, code rehabilitation, lead hazard reduction, home improvement forgivable and deferred payment loans and loan servicing activities.

- Home Repair Program Administration – Construction Rehab (CDBG, HOME)
- Home Repair Program Loan Pool - Owner-Occupied Rehabilitation and Repair (CDBG, HOME)
- City of St. Louis Building Division – Healthy Home Repair Program – Inspection Services (CDBG)
- Carondelet Community Betterment Federation – Carondelet Housing Program (CDBG, HOME)

One project will provide minor home repair services, safety and security modifications, energy/weatherization services, and accessibility modifications for elderly and disabled homeowners as well as homeowners and renters with disabilities.

- Home Services, Inc. – Senior Home Security (CDBG)

Two projects will provide housing information and supportive services to help low- and moderate-income households that include persons with HIV/AIDS access decent housing.

- City of St. Louis, Department of Health – Housing Information Services (HOPWA)
- City of St. Louis, Department of Health – Supportive Services (Case Management) (HOPWA)

Creating Economic Opportunities: Availability/Accessibility:

One project supported by 2013 funds will provide availability and accessibility for the purpose of creating and retaining jobs and economic opportunities for low and moderate income residents.

It will provide funds to encourage commercial and industrial development through direct financial assistance to private for-profit businesses, micro-enterprise assistance and development and the acquisition of commercial and other property. The goal of this program is to retain and/or create jobs for low-moderate income persons by providing attractive project financing and suitable sites and business facilities. Most loans require a firm commitment of private financing to leverage the program funds, acceptable job creation or retention goals, and an agreement to accept entry-level job referrals from the St. Louis Agency on Training and Employment (SLATE).

- Local Development Company - Business Development Support Program (CDBG)

Creating Suitable Living Environments: Affordability

Funds from the 2013 Program Year will support a project that will assist individuals by improving affordability for the purpose of creating a suitable living environment. The activity will provide quality affordable child care services to children ages six weeks to ten years old to allow parents in public housing to retain employment, attend school or enroll in job training programs.

- Vaughn Tenant Association - Elmer Hammond Day Care (CDBG)

Providing Decent Affordable Housing: Affordability

Nine projects will be funded in 2013 to help improve the affordability of decent housing through direct housing related services and/or the creation and rehabilitation of housing units. Four of these activities will result in the creation or rehabilitation of affordable owner-occupied and rental housing units for low-and moderate-income households.

- City of St. Louis Community Development Administration - Owner-Occupied - Affordable Rehabilitation (CDBG, HOME)

- City of St. Louis Community Development Administration - Owner-Occupied - Affordable New Construction (CDBG, HOME)

- City of St. Louis Community Development Administration - Rental Housing - Affordable Rehabilitation (CDBG, HOME)

- City of St. Louis Community Development Administration - Rental Housing - Affordable New Construction (CDBG, HOME)

One activity will help improve the affordability of decent housing by providing for education, counseling, investigation and enforcement of fair housing laws.

- Metropolitan St. Louis Equal Housing Opportunity Council - Equal Housing Opportunity Program (CDBG)

Two activities will provide services such as rent, mortgage and utility assistance to assist in preventing individuals from becoming homeless in the City of St. Louis.

- City of St. Louis, Department of Human Services – Prevention Services (ESG)
- City of St. Louis, Department of Health – Short Term Rent, Mortgage, Utility Payments (HOPWA)

Two activities will provide facility-based housing and tenant-based rental assistance to help low- and moderate-income households with special needs afford to move into decent housing.

- City of St. Louis, Department of Health – Tenant Based Rental Assistance (HOPWA)
- City of St. Louis, Department of Health – Facility-Based Housing Assistance (HOPWA)

Creating Economic Opportunities: Affordability

In addition to direct financial assistance to businesses and other employers in St. Louis to provide economic opportunities for low- and moderate-income persons, the following economic development activity will focus primarily on making capital affordable for businesses that improve the economic health of the community. Grants or low-interest loan assistance will be made available to micro enterprises or small businesses that would otherwise not be able to afford the capital to start or expand their operations.

- Local Development Company - Business Development Support - Micro enterprises (CDBG)

Creating Suitable Living Environments: Sustainability

Twenty-four activities will be supported in Program Year 2013 to sustain the physical environment in St. Louis's low- and moderate-income neighborhoods.

- Better Family Life – Better Family Life CBDO Program (CDBG)
- Carondelet Community Betterment Federation, Inc. – Carondelet CBDO Program (CDBG, HOME)
- Park Central Development Corp. - Central Corridor CBDO Program (CDBG)
- Community Renewal and Development Corp. – Community Renewal CBDO Program (CDBG)

- DeSales Community Housing Corp. – DeSales CBDO (CDBG)
- DeSales Community Housing Corp. - Management Assistance Program (CDBG)
- Dutchtown South Community Corporation – Dutchtown South CBDO Program (CDBG)
- Grand Oak Hill Community Corp. – Grand Oak Hill CBDO Program (CDBG)
- Hamilton Heights Neighborhood Organization, Inc. – Hamilton Heights CBDO Program (CDBG)
- St. Louis Development Corp. - SLDC Property Board-Up Maintenance (CDBG)
- UJAMAA and the Black Family Land Trust -- UJAMAA CBDO Program (CDBG)
- North Newstead Association – North Newstead CBDO Program (CDBG)
- Old North St. Louis Restoration Group – Old North St. Louis CBDO Program (CDBG)
- Department of Parks, Recreation and Forestry – Operation Brightside Clean-Up/Graffiti Eradication (CDBG)
- City of St. Louis City Counselor's Office – Problem Property Team Program (CDBG)
- City of St. Louis Department of Public Safety – Problem Property Team Program (CDBG)
- St. Louis City Courts – Problem Property Team Program (CDBG)
- Riverview-West Florissant Development Corp. – Riverview West Florissant CBDO (CDBG)
- Shaw Neighborhood Housing Corp. – Shaw Neighborhood Revitalization and Development Program (CDBG)
- Skinker-DeBaliviere Community Council – Skinker-DeBaliviere CBDO Program (CDBG)
- Southwest Neighborhood Improvement Association – Southwest CBDO Program (CDBG)
- Third Ward Housing Corporation - Third Ward CBDO Program (CDBG)
- Vashon/Jeff-Vander-Lou Initiative – Vashon/JVL CBDO Program (CDBG)
- Greater Ville Preservation Commission - Greater Ville CBDO Program (CDBG)

Providing Decent Housing: Housing: Sustainability

2013 Program Year funds will assist four projects that will provide for the rehabilitation of vacant and deteriorated rental and owner-occupied properties. HUD funds are expected to assist with acquisition financing, interim financing and "gap" financing through repayable, forgivable and deferred payment loans that write down development costs to produce owner-occupied and rental homes in blighted areas of the City. In areas where significant numbers of vacant lots exist, it is also anticipated that newly constructed rental and owner-occupied homes will be developed by Community Based Development Organizations. These newly constructed and substantially rehabilitated homes are expected to provide decent, safe and sanitary living environments for existing City residents and to attract new residents to the City. Repopulating dense urban environments that are both "walkable" and have ready access to public transportation is an inherently sustainable activity, as is rehabilitating existing homes where feasible rather than constructing new. It is also anticipated that some infrastructure improvements associated with these homes will incorporate features to enhance environmental sustainability.

- City of St. Louis Community Development Administration - Owner-Occupied - Market Rate Rehabilitation (CDBG)
- City of St. Louis Community Development Administration - Owner-Occupied - Market Rate New Construction (CDBG)
- City of St. Louis Community Development Administration - Rental Housing - Market Rate Rehabilitation (CDBG)
- City of St. Louis Community Development Administration - Rental Housing - Market Rate New Construction (CDBG)

Creating Economic Opportunities: Sustainability

Two projects using 2013 CPD funds will provide public service and economic development activities to sustain economic opportunities.

One of these projects will contribute to the stabilization and redevelopment of obsolete neighborhood commercial districts by providing for façade enhancements, accessibility enhancements and/or public infrastructure improvements in commercial areas throughout the City.

- St. Louis Development Corporation -- Neighborhood Commercial District Incentives Program (CDBG)

Another project provides quality adult day care for seniors and people with disabilities in a community setting, enabling family care givers to remain employed.

- St. Elizabeth Adult Day Care Center -- St. Elizabeth Adult Day Care Center (CDBG)

EVALUATION OF PAST PERFORMANCE

The City of St. Louis's Consolidated Plan (Program Years 2010-2014) identifies eight high priority areas for directing the course of the City's development activities: Rental and Owner-Occupied Housing, Neighborhood Improvement, Infrastructure, Public Facilities, Public Services, Economic Development, Homeless Needs and Non Homeless Special Needs.

Rental and Owner-Occupied Housing:

The primary goals associated with Rental and Owner-Occupied Housing include increasing the supply and quality of for-sale and rental housing for low income residents, preserving and increasing homeownership, eliminating unsafe buildings and blighted areas, making substantial progress toward achieving the goal of eradicating lead poisoning in St. Louis and supporting the development of targeted neighborhoods with CDBG and HOME funds. Key objectives and accomplishments related to Rental and Owner-Occupied Housing projects for 2011 are as follows:

- *Encourage/Incent New Construction/Rehabilitation of Affordable Rental/Owner-Occupied Housing Units:*

In 2011 the City provided assistance to developers that allowed for the completion of five affordable housing units, of which all were rehabilitated. The continued stagnation in the housing market, tight credit and lending standards, and persistent unemployment nationwide have had a very significant impact on affordable for-sale production. The effects of continuing increases in labor and materials costs, combined with declining household incomes and the shortage of available federal subsidy dollars, are also evident.

- *Encourage/Incent New Construction/Rehabilitation of Market Rate Rental/Owner Occupied Housing Units:*

In 2011 the City provided assistance to developers that allowed for the completion of 147 market rate housing units, all of which were for sale. New construction sponsored or directly developed by Community Based Development Organizations accounted for eight of the units. The remaining two units were substantially rehabilitated.

- *Maintain/Improve Existing Housing Quality Through Home Repair Activities*

In 2011 a total of 220 households were assisted through City-funded home repair programs, of which 21 were through Rebuilding Together. The 220 units fell short of the City's one year goal (270 units), largely due to budget reductions in both CDBG and HOME funds.

Minor home repairs were undertaken by Home Services, Inc., Carondelet Community Betterment Federation and Riverview West Florissant Development Corporation. Collectively, the agencies completed 770 minor home repair projects, which exceeded the 2010 goal of 590 projects completed. The agencies completed nearly 3,800 individual minor home repairs in the 770 projects.

- *Make Substantial Progress in Implementing the Mayor's Comprehensive Action Plan to Eradicate Lead Poisoning by 2010*

During 2011 a total of 700 lead hazard evaluations were conducted by the Building Division's Lead Inspection Department. Of those inspections, 39% occurred because of an elevated blood-lead level investigation, meaning that a child with lead poisoning had been associated with the unit. This shows that the majority of the referrals fell into the category of primary prevention, which is a positive development in that the occupants of these units have not been lead poisoned. These inspections provided an opportunity to prevent lead poisoning by remediating the units now in order to protect current and future occupants. In addition, the Building Division under the Healthy Home Repair Program conducted 73 risk assessments. Nearly all of these were under the category of primary prevention.

Through various City-funded initiatives, 509 housing units were remediated and cleared of lead hazards in 2011. Several funding sources were used to accomplish the remediation of these units, including federal funds and the Building Division's Lead Remediation Fund. Two HUD Lead Grants allowed for the remediation of 202 housing units. Another 35 units were made lead-safe through the Healthy Home Repair Program, most of which fell into the primary prevention category. Another 35 units were completed and cleared of lead hazards through CDA's Residential Development Section. The owners completed the repairs in another 237 units, and the Building Division conducted clearance testing to determine that the units were lead-safe.

Neighborhood Improvement:

The primary goals associated with Neighborhood Improvement include supporting development, expanding and implementing effective Management Assistance support and reducing the number of problem and nuisance properties in targeted neighborhoods with CDBG funds. Key objectives and accomplishments related to Neighborhood Improvement projects for 2011 are as follows:

- *Continue to support Community Based Development Organizations (CBDO's)*

Eighteen local community development corporations (CDC's) carried out activities designed to improve housing or public facilities within their service areas. These non-profit corporations are community based, with a defined geographic service area.

Infrastructure and Public Facilities:

The primary goal associated with infrastructure and public facilities is to build or enhance public capital improvements to serve the diverse needs and constituencies of the City of St. Louis.

Public Services:

The primary strategies associated with Public Services are aimed at achieving family self-sufficiency by assisting organizations in providing public supportive services for youth, seniors and low and moderate income individuals including recreational activities, community education, elderly meals-on-wheels, after-school programs, adult and child day care services, youth employment training and health care through the use of CDBG funds. Key objectives and accomplishments of Public Services projects for 2011 are as follows:

- *Promote family self-sufficiency by aiding public supportive service activities*

In 2011 1,256 seniors were assisted; 5,235 youths participated in various CDBG funded activities including recreational opportunities, after-school programs and employment training; 167 children were provided day care services; 1,109 individuals received fair housing information, 67,472 uninsured or underinsured patients were provided health care; and, 219,684 low and moderate income individuals benefited from various general public service programs. These totals reflect some duplication of services, as numerous individuals may have participated in multiple programs.

Economic Development:

The primary goal associated with Economic Development initiatives include the following providing assistance/incentives for accessibility, retaining and attracting for-profit, retail businesses and micro-enterprises to the City encouraging historic preservation and rehabilitation of business properties. Key objectives and accomplishments related to Economic Development projects for 2011 are as follows:

- *Provide assistance/incentives to retain/attract businesses to the City*

A total of 305 businesses were provided economic development assistance in 2011, either through direct loans or through facade or public improvements in commercial districts.

Homeless Needs:

CDBG and ESG funds will be used to provide operating assistance for homeless shelters, assistance to prevent homelessness, assistance to outreach and engage homeless persons, and supportive services for homeless persons.

The Homeless Emergency Assistance and Rapid Transition to Housing Act of 2009 (HEARTH Act) revises the Emergency Shelter Grant Program administered by HUD under the McKinney-Vento Homeless Assistance Act. The change in the program's name from Emergency Shelter Grant to Emergency Solutions Grant reflects the change in the program's focus from addressing the needs of homeless people in emergency or transitional shelters to assisting people to quickly regain stability in permanent housing after experiencing a housing crisis and/or homelessness.

➢ *Make Substantial Progress Toward Eliminating Chronic Homelessness*

The City continues to make substantial progress towards eliminating chronic homelessness. The City has opened Places for Fathers Plus Program (27 units) and Shalom House Permanent Supportive Housing Program (30 units) All units are designed for chronically homeless persons. ESG funds were not used for the programs; however, clients moving into the programs were assisted via the HARP Program.

Non-Homeless Special Needs:

HOPWA funds were used to provide tenant-based housing assistance, short-term rent, mortgage and utility assistance, facility-based operating assistance and supportive services for transitional housing facilities for persons with HIV/AIDS.

➢ *Maintain/Improve Services for HIV/AIDS Persons*

Housing assistance remains one of the greatest areas of need for individuals living with HIV and AIDS. The City will coordinate HOPWA grant funds with Ryan White Part A funding to provide a continuum of housing opportunities and supportive services for low-income individuals and families living with HIV/AIDS. HIV/AIDS service agencies providing housing services will receive funding to continue existing programs and to provide new services that address gaps and barriers identified in needs assessment and focus group discussions. Obviously, the City does not have the resources necessary to address all these needs. For the most part, the City will utilize HUD grants, Ryan White grants and other funding sources to carry out activities addressing the needs of non-homeless populations to the extent possible.

Goal	Methodology	2013 Goal	2011 Results	5 Year Goal	Percent of 5 Year Goals Completed	Amount/ Formula Grant Expended[1]
Encourage/Incent New Construction/ Rehabilitation of Affordable Rental/Owner Occupied Housing Units	Provide loan funds for acquisition financing and development cost write-downs	158	5	1,650	0% (2%)	$4,092,401 HOME $45,000 CDBG
Encourage/Incent New Construction/ Rehabilitation of Market Rate Rental/Owner Occupied Housing Units	Provide loan funds for acquisition financing and development cost write-downs	10	147	150	117%	$74,960 CDBG
Maintain/Improve Existing Housing Quality	Provide funding for repair of owner occupied single family housing Provide funding for minor home repairs	270 406	220 770	1,350 N/A	35% N/A	$1,271,181 CDBG $1,236,704 HOME $748,571 CDBG
Support CBDO's	Provide capacity building assistance to neighborhood organizations in targeted areas	18	18	23	78%	$2,970,776 CDBG
Build or enhance public infrastructure/facilities	Provide funding for building or enhancing public facilities and infrastructure	N/A	2	N/A		$235,535 CDBG
Aid Public Service Activities	Assist organizations providing senior, youth, child care, health care and other public supportive services	209,151[2]	209,151[2]	420,840	70%	$2,663,064 CDBG

Goal	Methodology	2013 Goal	2011 Results	5 Year Goal	Percent of 5 Year Goals Completed	Amount/ Formula Grant Expended[1]
Provide assistance/incentives to retain/attract businesses to the City	Provide loans/ grants to businesses and provide funding for facade/public improvements in commercial districts	130	305	1,500	30%	$2,894,437 CDBG
Make Substantial Progress Toward Eliminating Chronic Homelessness	Provide full range of services to minimize homeless/at-risk homeless persons	19,050[3]	42,943[3]	52,500	81%	$865,483 ESG $349,461 CDBG
Maintain/Improve Services for HIV/AIDS Persons	Provide full range of services for HIV/AIDS persons/families	1,426	299	2,965	82%	$1,099,461 HOPWA

[1] The amount of grant funds expended reflects current entitlement and prior year funds spent in 2011.

[2] This number reflects duplicated people and two projects benefiting low/moderate income persons on area basis.

[3] This number reflects duplicated people.

GENERAL QUESTIONS

1. *Describe the geographic areas of the jurisdiction (including areas of low income families and/or racial/minority concentration) in which assistance will be directed during the next year. Where appropriate, the jurisdiction should estimate the percentage of funds the jurisdiction plans to dedicate to target areas.*

2. *Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA) (91.215(a)(1)) during the next year and the rationale for assigning the priorities.*

3. *Describe actions that will take place during the next year to address obstacles to meeting underserved needs.*

4. *Identify the federal, state, and local resources expected to be made available to address the needs identified in the plan. Federal resources should include Section 8 funds made available to the jurisdiction, Low-Income Housing Tax Credits, and competitive McKinney-Vento Homeless Assistance Act funds expected to be available to address priority needs and specific objectives identified in the strategic plan.*

GEOGRAPHIC AREAS OF THE JURSIDICTION

The boundaries of the City of St. Louis encompass some 61.4 square miles and were fixed at their current limits by a vote of residents in 1876. The City of St. Louis is an independent city and is one of only a handful of cities in the country that function as both cities and counties -- thus, it has not been possible for the City of St. Louis to add to its land area and tax base by annexing adjacent unincorporated land area. From 1950 to 2010, the City lost more than 500,000 people -- over 62% of its population -- as the number of people living in the City dropped from 850,000 at the 1950 census to less than 320,000 in 2010. Nearly two-thirds of the City's population have incomes that meet the definition of low and moderate income.

GEOGRAPHIC BASIS FOR ALLOCATION OF INVESTMENTS

In the 2013 program year services provided through the CDBG program will be concentrated primarily in low/moderate income neighborhoods, although a limited amount of service may be provided to other areas exhibiting signs of slums or blight. Most areas of the City are low and moderate income areas per HUD definitions. Still other programs operate on a citywide basis but serve only low and moderate income clients or are funded with a combination of CPD and non-CPD funds. HOME funds must of course be utilized for housing activities benefiting very low-income and low-income families and are targeted accordingly.

Activities and projects to be carried out with CDBG and HOME funding fall within eight general categories: Public Services, Section 108 Loan Repayments, Community Based Development Organizations, Home Repair, Housing, Historic Preservation, Economic Development, and Planning/Administration. Collectively, these activities encompass the total CDBG and HOME programs anticipated to be undertaken in the program year. Descriptions of these activities, along with Emergency Shelter Grant and Housing Opportunities For Persons With AIDS activities, are provided in the Project Worksheet section.

The following pages utilize maps to show proposed CDBG, HOME, ESG and HOPWA funded projects and locations for 2013 as follows:

- City of St. Louis Map of Low/Moderate Income Areas
- CDBG-Funded Public Services
- CDBG-Funded Community Based Development Organizations
- CDBG-Funded Community Education Centers
- CDBG-Funded Expanded Recreation Centers
- ESG-Funded Emergency, Transitional & Permanent Housing Facilities
- HOPWA-Funded Facilities

MEETING UNDERSERVED NEEDS

The City is at a serious disadvantage in removing or eliminating obstacles to meeting underserved needs due to the reduced amount of CDBG funds available to the City and the City's high percentage of people in poverty and low- and moderate-income people. With the serious decline in CDBG funding, it has become more and more difficult to fund those programs that have provided much needed services over the years. Sufficient funding is not available to fund new activities addressing underserved needs. The City continues to urge its non-profit organizations to secure other sources of funds and can provide assistance to these agencies in grant writing and fund raising efforts.

FEDERAL, STATE, AND LOCAL RESOURCES AVAILABLE

An estimated total of $50,895,000 in other federal, state, and local resources will help address the needs identified in the plan. The table below illustrates the distribution of funds among the City of St. Louis's four entitlement grants. The project worksheets contained within this plan include the allocation of these additional resources among the specific projects and activities.

PROGRAM YEAR 2013				
RESOURCES AVAILABLE	**CDBG/HOME**	**ESG**	**HOPWA**	**TOTAL**
Other HUD Funds	$8,000,000	$10,000,000	$0	$18,000,000
Additional Federal Funds	$12,000,000	$0	$300,000	$12,300,000
State of Missouri Funds	$5,000,000	$150,000	$0	$5,150,000
City of St. Louis Funds	$3,500,000	$1,125,000	$0	$4,625,000
Local and Private Funds	$10,000,000	$820,000	$0	$10,820,000
TOTAL	**$38,500,000**	**$12,095,000**	**$300,000**	**$50,895,000**