

1 **BOARD BILL NO. 189** **INTRODUCED BY ALDERWOMAN CHRISTINE INGRASSIA**

2 An ordinance approving a development plan for the 1900 Market St. Development Area
3 ("Area") after finding that the Area is a blighted area as defined in Sections 100.310 (2), (11), (18)
4 of the Revised Statutes of Missouri, as amended, (the "Statute" being Sections 100.300 to 100.620
5 inclusive), containing a description of the boundaries of said Area in the City of St. Louis ("City"),
6 attached hereto and incorporated herein as Attachment "A," finding that industrial development and
7 rehabilitation of the Area is in the interest of the public health, safety, morals and general welfare
8 of the people of the City; approving the Blighting Study and Plan dated March 19, 2013, for the
9 Area ("Plan"), incorporated herein as Attachment "B"; finding that there is a feasible financial plan
10 for the development of the Area which affords maximum opportunity for development of the Area
11 by private enterprise; finding that no property in the Area may be acquired by the Planned
12 Industrial Expansion Authority of the City of St. Louis ("PIEA") through the exercise of eminent
13 domain and; finding that the property within the Area is partially occupied and the Developer shall
14 be responsible for providing relocation assistance pursuant to the Plan to eligible occupants
15 displaced as a result of implementation of the Plan; finding that financial aid may be necessary to
16 enable the Area to be redeveloped in accordance with the Plan; finding that there shall be available
17 up to a twenty (20) real estate tax abatement; and pledging cooperation of the St. Louis Board of
18 Aldermen ("Board") and requesting various officials, departments, boards and agencies of the City
19 to cooperate and to exercise their respective powers in a manner consistent with the Plan; and
20 containing a severability clause.

21 WHEREAS, by reason of predominance of defective or inadequate street layout, insanitary
22 or unsafe conditions, deterioration of site improvements, improper subdivision or obsolete platting,
23 or the existence of conditions which endanger life or property by fire or other causes, or any

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1 combination of such factors retards the provision of housing accommodations; or constitutes an
2 economic or social liability or a menace to the public health, safety, morals or welfare in the
3 present condition and use of the Area, said Area being more fully described in Attachment "A";
4 and

5 WHEREAS, such conditions are beyond remedy and control solely by regulatory process in
6 the exercise of the police power and cannot be dealt with effectively by ordinary private enterprise
7 without the aids provided in the Statute; and

8 WHEREAS, there is a need for the PIEA, a public body corporate and politic created under
9 Missouri law, to undertake the development of the above described Area as a "Project", as
10 described in said Statute, pursuant to plans by or presented to the PIEA in accordance with Section
11 100.400.1(4); and

12 WHEREAS, the PIEA has recommended the Plan to the Planning Commission of the City
13 of St. Louis ("Planning Commission") and to this Board, titled "Blighting Study and Plan for the
14 1900 Market St. Development Area" dated March 19, 2013 consisting of a Title Page, a Table of
15 Contents Page, and seventeen (17) numbered pages including Exhibits "A" – "F" attached hereto
16 and incorporated herein as Attachment "B" ("Plan"); and based on the information in the Plan,
17 specifically the Blighting Report in Exhibit "F" to the Plan, considered each parcel of property in
18 the Area and found a preponderance of the Area to be blighted, and

19 WHEREAS, under the provisions of the Statute, it is required that this Board take such
20 actions as may be required to approve the Plan; and

21 WHEREAS, it is desirable and in the public interest that a public body, the PIEA,
22 undertake and administer the Plan in the Area; and

23 WHEREAS, the PIEA and the Planning Commission have made and presented to this

1 Board the studies and statements required to be made and submitted by Section 100.400 and this
2 Board has been fully apprised by the PIEA and the Planning Commission of the facts and is fully
3 aware of the conditions in the Area; and

4 WHEREAS, the Plan has been presented and recommended by the PIEA and the Planning
5 Commission to this Board for review and approval; and

6 WHEREAS, a general plan has been prepared and is recognized and used as a guide for the
7 general development of the City and the Planning Commission has advised this Board that the Plan
8 conforms to said general plan; and

9 WHEREAS, this Board has duly considered the reports, recommendations and
10 certifications of the PIEA and the Planning Commission; and

11 WHEREAS, the Plan does prescribe land use and street and traffic patterns which may
12 require, among other things, the vacation of public rights-of-way, the establishment of new street
13 and sidewalk patterns or other public actions; and

14 WHEREAS, this Board is cognizant of the conditions which are imposed on the
15 undertaking and carrying out of a development project, including those relating to prohibitions
16 against discrimination because of race, color, creed, national origin, sex, age, sexual orientation,
17 marital status or physical handicap; and

18 WHEREAS, in accordance with the requirements of Section 100.400 of the Statute, this
19 Board advertised that a public hearing would be held by this Board on the Plan, and said hearing
20 was held at the time and place designated in said advertising and all those who were interested in
21 being heard were given a reasonable opportunity to express their views; and

22 WHEREAS, it is necessary that this Board take appropriate official action respecting the
23 approval of the Plan.

1

2 **NOW, THEREFORE, BE IT ORDAINED BY THE CITY OF ST. LOUIS AS**
3 **FOLLOWS:**

4 **SECTION ONE.** There exists within the City of St. Louis ("City") a blighted area, as
5 defined by Sections 100.310 (2), of the Revised Statutes of Missouri, as amended, (the "Statute"
6 being Sections 100.300 to 100.620 inclusive) described in Attachment "A", attached hereto and
7 incorporated herein, known as the 1900 Market St. Development Area ("Area").

8 **SECTION TWO.** Industrial development of the above described Area, as provided by the
9 Statute, is necessary and in the public interest, and is in the interest of the public health, safety,
10 morals and general welfare of the people of the City.

11 **SECTION THREE.** The Area qualifies as an industrial development area in need of
12 industrial development under the provisions of the Statute, and the Area is blighted as defined in
13 Sections 100.310 (2).

14 **SECTION FOUR.** The Blighting Study and Plan for the Area, dated March 19, 2013,
15 ("Plan") having been duly reviewed and considered, is hereby approved and incorporated herein by
16 reference, and the President or Clerk of this St. Louis Board of Aldermen ("Board") is hereby
17 directed to file a copy of said Plan with the Minutes of this meeting.

18 **SECTION FIVE.** The Plan for the Area is feasible and conforms to the general plan for
19 the City.

20 **SECTION SIX.** The financial aid provided and to be provided for financial assistance
21 pertaining to the Area is necessary to enable the development activities to be undertaken in
22 accordance with the Plan for the Area, and the proposed financing plan for the Area is feasible.

23 **SECTION SEVEN.** The Plan for the Area will afford maximum opportunity, consistent

1 with the sound needs of the City as a whole, for the development of the Area by private enterprise,
2 and private developments to be sought pursuant to the requirements of the Statute.

3 **SECTION EIGHT.** The Plan for the Area provides that the Planned Industrial Expansion
4 Authority of the City of St. Louis ("PIEA") may not acquire any property in the Area by the
5 exercise of eminent domain.

6 **SECTION NINE.** The property within the Area is currently partially occupied. All
7 eligible occupants displaced by the developer ("Developer" being defined in Section Twelve,
8 below) for the implementation of this Plan shall be given relocation assistance by the Developer at
9 its expense, in accordance with all applicable federal, state and local laws, ordinances, regulations
10 and policies.

11 **SECTION TEN.** The Plan for the Area gives due consideration to the provision of
12 adequate public facilities.

13 **SECTION ELEVEN.** In order to implement and facilitate the effectuation of the Plan
14 hereby approved it is found and determined that certain official actions must be taken by this Board
15 and accordingly this Board hereby:

16 (a) Pledges its cooperation in helping to carry out the Plan;

17 (b) Requests the various officials, departments, boards and agencies of the City, which
18 have administrative responsibilities, likewise to cooperate to such end and to execute their
19 respective functions and powers in a manner consistent with the Plan; and

20 (c) Stands ready to consider and take appropriate action upon proposals and measures
21 designed to effectuate the Plan.

22 **SECTION TWELVE.** All parties participating as owners or purchasers of property in the
23 Area for development ("Developer") shall agree for themselves and their heirs, successors and

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1 assigns that they shall not discriminate on the basis of race, color, religion, national origin, sex,
2 marital status, sexual orientation, age or physical handicap in the sale, lease, or rental of any
3 property or improvements erected or to be erected in the Area or any part thereof and those
4 covenants shall run with the land, shall remain in effect without limitation of time, shall be made
5 part of every contract for sale, lease, or rental of property to which Developer is a party, and shall
6 be enforceable by the PIEA, the City and the United States of America.

7 **SECTION THIRTEEN.** In all contracts with private and public parties for development
8 of any portion of the Area, all Developers shall agree:

9 (a) To use the property in accordance with the provisions of the Plan, and be bound by
10 the conditions and procedures set forth therein and in this Ordinance;

11 (b) That in undertaking construction under the agreement with the PIEA and the Plan,
12 bona fide Minority Business Enterprises ("MBE's") and Women Business Enterprises ("WBE's")
13 will be solicited and fairly considered for contracts, subcontracts and purchase orders;

14 (c) To be bound by the conditions and procedures regarding the utilization of MBE's
15 and WBE's established by the City.

16 (d) To adhere to the requirements of the Executive Order of the Mayor of the City,
17 dated July 24, 1997.

18 (e) To comply with the requirements of Ordinance No. 60275 of the City (First Source
19 Jobs Policy, as codified at St. Louis City Revised Code Chapter 3.90);

20 (f) To cooperate with those programs and methods supplied by the City with the
21 purpose of accomplishing, pursuant to this paragraph, minority and women contractors,
22 subcontractors and material supplier participation in the construction pursuant to the Plan. The
23 Developer will report semi-annually during the construction period the results of its endeavors

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1 under this paragraph, to the Contracts Administration Manager of the City and the President of this
2 Board; and

3 (g) That the language of this Section Thirteen shall be included in its general
4 construction contract and other construction contracts let directly by Developer.

5 The term MBE shall mean a sole proprietorship, partnership, corporation, profit or non-
6 profit organization owned, operated and controlled by Minority Group Member(s) (as defined
7 below) who have at least fifty-one percent (51%) ownership therein. The Minority Group
8 Member(s) must have operational and management control, interest in capital and earnings
9 commensurate with their percentage of ownership. The term Minority Group Member(s) shall
10 mean persons legally residing in the United States who are Black, Hispanic, Native American
11 (American Indian, Eskimo, Aleut or Native Hawaiian), Asian Pacific American (persons with
12 origins from Japan, China, the Philippines, Vietnam, Korea, Samoa, Guam, U.S. Trust Territory of
13 the Pacific Islands, Laos, Cambodia or Taiwan) or Asian Indian American (persons with origins
14 from India, Pakistan or Bangladesh). The term WBE shall mean a sole proprietorship, partnership,
15 corporation, profit or non-profit organization owned, operated and controlled by a woman or
16 women who have at least fifty-one percent (51%) ownership. The woman or women must have
17 operational and managerial control, interest in capital and earnings commensurate with their
18 percentage of ownership.

19 The term "Developer" as used in this Section shall include heirs, successors in interest and
20 assigns.

21 **SECTION FOURTEEN.** A Developer which is an urban redevelopment corporation
22 formed pursuant to Chapter 353 of the Missouri Statutes shall hereby be entitled to real property ad
23 valorem tax abatement which shall not include any Special Business District, Neighborhood

1 Improvement District, Commercial Improvement District, or any other similar local taxing district
2 created in accordance with Missouri law, whether now existing or later created. Such tax
3 abatement shall be in effect for a total period of up to twenty (20) years from the commencement of
4 such tax abatement, in accordance with the following provisions:

5 If property is sold to an urban redevelopment corporation formed pursuant to
6 Chapter 353 of the Missouri Statutes, or if such urban redevelopment corporation shall own
7 property within the Area, then for up to the first twenty (20) years after the date the
8 redevelopment corporation shall acquire title to property in the Area, taxes on that property
9 shall be based upon the assessment of land, exclusive of any improvements thereon during
10 the calendar year preceding the calendar year during which such urban redevelopment
11 corporation shall have acquired title to that property. In addition to such taxes, any such
12 urban redevelopment corporation shall for the same twenty (20) year period make a
13 payment in lieu of taxes to the Collector of Revenue of the City in an amount based upon
14 the assessment on the improvements located on the property during the calendar year
15 preceding the calendar year during which such urban redevelopment corporation shall have
16 acquired title to that property. If that property shall be tax-exempt because it is owned by
17 the PIEA and leased to any such urban redevelopment corporation then such urban
18 redevelopment corporation for such period of up to the first twenty (20) years of such lease
19 shall make payments in lieu of taxes to the Collector of Revenue of the City in an amount
20 based upon the assessment on the property, including land and improvements, during the
21 calendar year preceding the calendar year which such urban redevelopment corporation
22 shall lease such property.

23 All payments in lieu of taxes shall be a lien upon the property, and when

1 paid to the Collector of Revenue of the City, shall be distributed as all other property taxes.

2 These partial tax relief and payment in lieu of taxes provisions, up to said twenty (20) year
3 period, shall inure to the benefit of all successors in interest in the property of the urban
4 redevelopment corporation, so long as such successors shall continue to use such property
5 as provided in this Plan and in any contract with the PIEA. In no event shall such benefits
6 extend beyond twenty (20) years after the redevelopment corporation shall have acquired
7 title to the property.

8 **SECTION FIFTEEN.** Any proposed modification which will substantially change the
9 Plan, shall be approved by this Board in the same manner as the Plan was first approved.
10 Modifications which will substantially change the Plan include, but are not necessarily limited to,
11 modifications on the use of eminent domain, to the length of tax abatement, to the boundaries of the
12 Area, or to other items which alter the nature or intent of the Plan.

13 The Plan may be otherwise modified (e.g. urban design regulations, development schedule)
14 by the PIEA, provided that such revisions shall be effective only upon the consent of the Planning
15 Commission of the City.

16 **SECTION SIXTEEN.** The sections of this Ordinance shall be severable. In the event that
17 any section of this Ordinance is found by a court of competent jurisdiction to be invalid, the
18 remaining sections of this Ordinance are valid, unless the court finds the valid sections of the
19 Ordinance are so essential and inseparably connected with and dependent upon the void section
20 that it cannot be presumed that this Board would have enacted the valid sections without the void
21 ones, or unless the court finds that the valid sections standing alone are incomplete and are
22 incapable of being executed in accordance with the legislative intent.