

1 **BOARD BILL NUMBER 208CS** **SPONSORED BY ALDERMAN ANTONIO**  
2 **FRENCH, ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS,**  
3 **PRESIDENT LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN**  
4 **CHRIS CARTER, ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL**  
5 **MOORE, ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS,**  
6 **ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA,**  
7 **ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN**  
8 **SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY,**  
9 **ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**

10 An ordinance establishing an Civilian Oversight Board in the City of St. Louis; establishing the  
11 St. Louis Civilian Oversight Board, containing definitions, delineating the St. Louis Civilian  
12 Oversight Board’s composition, powers and duties, the administrative structure, inspection and  
13 investigation procedures, cooperation of the Police Department, confidentiality and containing a  
14 severability clause.

15 **WHEREAS**, the State of Missouri, pursuant to § 590.653, RSMo., explicitly grants authority to  
16 local governments to establish civilian oversight boards to receive, review and make independent  
17 findings and recommendations on complaints from members of the public against members of  
18 the Police Department; and

19 **WHEREAS**, community policing, citizen cooperation, and citizen participation are vital to the  
20 St. Louis Metropolitan Police Department’s approach to law enforcement, and can be enhanced  
21 by an independent citizen oversight process regarding allegations of misconduct; and

**December 5, 2014**

**Page 1 of 26**

**Board Bill No. 208CS** **SPONSORED BY ALDERMAN ANTONIO FRENCH,**  
**ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS, PRESIDENT**  
**LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN CHRIS CARTER,**  
**ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL MOORE,**  
**ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS,**  
**ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA,**  
**ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN**  
**SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY,**  
**ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**

1 **WHEREAS**, participation by members of the public in the process of receiving and reviewing  
2 civilian complaints against law enforcement officers and making recommendations regarding  
3 such complaints, as well as underlying policies, procedures and operation, enhances  
4 transparency, public trust and confidence in law enforcement agencies and police departments  
5 and increases the professionalism of such agencies and police departments; and

6 **WHEREAS**, civilian oversight can result in assuring the public that investigations into both  
7 legitimate and unfounded complaints were handled fairly, increasing public confidence in the  
8 outcomes; and

9 **WHEREAS**, civilians who provide oversight can in some cases agree with the findings of  
10 internal police investigations, in others find in favor of citizens whose complaints were deemed  
11 to be unfounded by the Police Department, and in others can find in favor of the police officers  
12 who were deemed to have violated rules and regulations by the Police Department; and

13 **WHEREAS**, civilian oversight must treat both citizens and officers fairly, and result in a  
14 stronger partnership between the citizens and police to more effectively reduce crime and make  
15 neighborhoods safer.

16 **BE IT ORDAINED BY THE CITY OF ST. LOUIS AS FOLLOWS:**

**December 5, 2014**

**Page 2 of 26**

**Board Bill No. 208CS**

**SPONSORED BY ALDERMAN ANTONIO FRENCH, ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS, PRESIDENT LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN CHRIS CARTER, ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL MOORE, ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS, ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA, ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY, ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**

1 **SECTION ONE The St. Louis Civilian Oversight Board Established.**

2 An independent civilian review board, entitled the St. Louis Civilian Oversight Board is hereby  
3 established, pursuant to § 590.653, RSMo., comprised solely of members of the public with the  
4 authority to investigate allegations of police misconduct, research and assess police policies,  
5 operations and procedures, and make findings and recommendations.as provided in this section.

6 The St. Louis Civilian Oversight Board shall be a division of the Public Safety Department of the  
7 City of St. Louis.

8 **SECTION TWO. Definitions**

9 A. "City" shall mean the City of St. Louis.

10 B. "COB" shall mean the St. Louis Civilian Oversight Board and the seven members  
11 appointed pursuant to this Ordinance.

12 C. "Commissioner" shall mean the head of the St. Louis Metropolitan Police  
13 Department whether otherwise referenced as Police Commissioner or Chief of Police.

14 D. "Complainant" shall mean a member of the public who submits a complaint to the  
15 IAD or the COB for inspection and investigation.

16 E. "Complaint" shall mean any request directed to IAD or the COB to inspect and  
17 investigate alleged misconduct ~~against~~ by members of the Police Department involving  
18 excessive use of force, abuse of authority, sexual harassment and assault, discourtesy, racial

**December 5, 2014**

**Page 3 of 26**

**Board Bill No. 208CS** **SPONSORED BY ALDERMAN ANTONIO FRENCH, ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS, PRESIDENT LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN CHRIS CARTER, ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL MOORE, ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS, ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA, ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY, ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**

1 profiling, or use of offensive language, including, but not limited to, slurs relating to race,  
2 ethnicity, religion, gender, sexual orientation, gender identity, immigrant status, and disability.

3 F. "Hearing" shall mean any meeting held by the COB to address, make findings and  
4 make recommendations regarding complaints submitted by members of the public related to  
5 allegations of misconduct by members of the Police Department.

6 G. "IAD" shall mean the Internal Affairs Division of the St. Louis Metropolitan  
7 Police Department.

8 H. "IAD Investigation" shall mean all actions, analysis, findings and conclusions  
9 regarding complaints conducted by IAD.

10 I. "Independent Inquiry" shall mean COB's separately conducted examination of an  
11 IAD Investigation wherein the COB may: request the attendance of complainants, witnesses, and  
12 employees of the Police Department at interviews; access, under reasonable terms, physical  
13 evidence; and otherwise investigate the circumstances.

14 J. "Inspection" shall mean the process in which the COB engages in Monitoring,  
15 Reviewing, and conducting Independent Inquiries.

16 K. "Monitor" and "Monitoring" shall mean the COB's active observation of an  
17 ongoing IAD Investigation, including meetings and witness interviews.

18 L. "Police Department" shall mean the Saint Louis Metropolitan Police Department.

**December 5, 2014**

**Page 4 of 26**

**Board Bill No. 208CS** **SPONSORED BY ALDERMAN ANTONIO FRENCH, ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS, PRESIDENT LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN CHRIS CARTER, ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL MOORE, ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS, ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA, ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY, ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**

1 M. “Reconsideration Request” shall mean the COB’s request to IAD for additional  
2 examination or action on a Complaint.

3 N. “Review” and “Reviewing” shall mean the COB’s examination of all evidence  
4 pertaining to any ongoing IAD Investigation. It shall include the filing of any Reconsideration  
5 Requests.

6 O. “Staff”, whether or not capitalized, shall mean the COB Executive Director, any  
7 Department of Public Safety personnel assigned to work on COB business, or any other  
8 individual acting for or on behalf of, or providing assistance to, the COB.

9 **SECTION THREE St. Louis Civilian Oversight Board**

10 1. COB: The COB shall consist of seven (7) members of the public nominated by  
11 the Mayor of the City of St. Louis and confirmed by the Board of Aldermen.

12 2. Qualifications: To qualify for nomination, confirmation, and continued service on  
13 the COB, an individual must satisfy all of the following qualifications:

14 A. The individual must be a resident of the City of St. Louis.

15 B. The individual must have reached the age of eighteen (18) by the date that they  
16 will take office as a member of the COB.

17 C. The individual must not hold any public office within the State of Missouri.

**December 5, 2014**

**Page 5 of 26**

**Board Bill No. 208CS**

**SPONSORED BY ALDERMAN ANTONIO FRENCH, ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS, PRESIDENT LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN CHRIS CARTER, ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL MOORE, ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS, ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA, ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY, ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**

1 D. The individual must not be an employee of the City of St. Louis or of the State  
2 of Missouri.

3 E. The individual may not have an immediate family member who is currently  
4 employed by the Police Department.

5 F. The individual must not have been convicted of any State or Federal criminal  
6 offense constituting a felony. A conviction includes a finding of guilt by the  
7 trier of fact, a guilty plea, an Alford plea and/or any acknowledgment of guilt  
8 (Suspended Execution).

9 3. Fairness: The Mayor shall nominate to the COB and the Board of Aldermen shall  
10 confirm to the COB only citizens who can be fair and objective. The COB members shall  
11 always serve as neutrals who do not favor the complainant or the accused police officer, and  
12 shall act and make decisions in their capacity as COB members based only upon the facts and the  
13 evidence before them. At any given time, the COB may not have more than one (1) member  
14 who previously was a commissioned employee of any municipal, state, or federal law  
15 enforcement agency. No individual shall be considered to be a commissioned employee of any  
16 municipal, state, or federal law enforcement agency solely because of the individual served in the  
17 United States Military.

**December 5, 2014**

**Page 6 of 26**

**Board Bill No. 208CS SPONSORED BY ALDERMAN ANTONIO FRENCH,  
ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS, PRESIDENT  
LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN CHRIS CARTER,  
ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL MOORE,  
ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS,  
ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA,  
ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN  
SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY,  
ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**

1           4.       COB Districts: There shall be one COB member who resides in each of the seven  
2 (7) Civilian Oversight Board Districts (“COB Districts”). Each COB District shall consist of  
3 four (4) Aldermanic wards as follows:

- 4           A.       District One: Wards 2, 3, 21, 27
- 5           B.       District Two: Wards 5, 6, 18, 19
- 6           C.       District Three: Wards 1, 4, 22, 26
- 7           D.       District Four: Wards 7, 8, 9, 17
- 8           E.       District Five: Wards 11, 12, 13, 16
- 9           F.       District Six: Wards 14, 15, 20, 25
- 10          G.       District Seven: Wards 10, 23, 24, 28

11 If there are any future changes in the number of aldermen, the Board of Aldermen shall by  
12 ordinance reduce the number of wards that constitute each COB District. Any such reduction  
13 shall ensure that the composition of the COB continues to reflect the diversity of the City.

14           5.       Appointment Process: COB members shall be confirmed as follows:

15           A.       Recommendation: Within thirty days of the effective date of this  
16 Ordinance and within thirty days of any vacancy on the COB, the Clerk of the Board of  
17 Aldermen shall deliver to the Office of the Mayor the names of any qualified individuals  
18 recommended by the Aldermen for the COB District position that is vacant. Any individuals

**December 5, 2014**

**Page 7 of 26**

**Board Bill No. 208CS**

**SPONSORED BY ALDERMAN ANTONIO FRENCH, ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS, PRESIDENT LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN CHRIS CARTER, ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL MOORE, ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS, ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA, ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY, ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**

1 recommended by Aldermen must reside within the COB District and must meet all qualifications  
2 for service as a COB member at the time the individuals are recommended.

3 B. Nomination: Within thirty (30) days of receipt of recommended names,  
4 the Mayor shall deliver to the Board of Aldermen nominations for the vacant COB positions.  
5 The Mayor may nominate any qualified person to serve as a COB member for that COB District;  
6 however, before nominating a COB member, the Mayor shall consider for nomination any  
7 individual recommended by the Aldermen in the respective COB District.

8 C. Confirmation: Within ninety days of the Mayor's nomination, the Public  
9 Safety Committee of the Board of Aldermen shall hold public hearings concerning the nominees  
10 and the Board of Aldermen shall vote on whether to confirm the nominees. If a majority of the  
11 members of the Board of Aldermen vote to confirm a nominee, the nominee shall be appointed  
12 as a COB member. In the event an individual is not confirmed by a majority of the Board of  
13 Aldermen, the Mayor shall deliver to the Board of Aldermen a new nominee for that COB  
14 District within thirty days of the Board of Aldermen voting not to confirm the prior nominee.

15 6. Term of Office: Except with respect to initial terms, each member of the COB  
16 shall serve for a four (4) year term, with terms expiring on December 31 of the designated year.  
17 Once appointed and confirmed, a member shall serve until a successor is appointed  
18 notwithstanding the expiration of the term. No member may serve more than two (2)

**December 5, 2014**

**Page 8 of 26**

**Board Bill No. 208CS SPONSORED BY ALDERMAN ANTONIO FRENCH,  
ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS, PRESIDENT  
LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN CHRIS CARTER,  
ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL MOORE,  
ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS,  
ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA,  
ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN  
SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY,  
ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**



1 consecutive terms. Any member of the COB shall be removed for misconduct arising from the  
2 violation of any of the rules regarding the Sunshine Law, privacy rights and the handling of  
3 records as outlined in the ordinance, in accordance with COB procedures adopted pursuant to  
4 Section Four, paragraph 7 of this ordinance.

5 7. Initial Terms: The first members appointed to the COB after adoption of this  
6 Ordinance shall serve initial terms as follows: the initial terms for members of the COB from  
7 even-numbered COB Districts shall be two (2) years; the initial terms for members of the COB  
8 from odd-numbered COB Districts shall be four (4) years.

9 8. Selection: Ninety (90) days before the expiration of a COB member's term a  
10 notice from the COB shall be sent to the Board of Aldermen and Mayor giving notice of the  
11 upcoming expiring term. After this notice the remaining selection process shall follow the Initial  
12 Selection procedure described in this section.

13 9. Vacancies: Vacancies on the COB occasioned by resignation, expiration of term,  
14 loss of qualifications, or otherwise, shall be reported in writing to the Mayor and the Board of  
15 Aldermen by the COB. The vacancy shall be filled as set forth in the Initial Selection section of  
16 this ordinance. Individuals considered for appointment to fill the vacancy shall be from the same  
17 COB District as the individual being replaced. Appointments to fill vacancies shall be for the  
18 unexpired portion of a term.

**December 5, 2014**

**Page 9 of 26**

**Board Bill No. 208CS SPONSORED BY ALDERMAN ANTONIO FRENCH,  
ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS, PRESIDENT  
LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN CHRIS CARTER,  
ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL MOORE,  
ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS,  
ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA,  
ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN  
SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY,  
ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**

1           10.     Compensation: The members of the COB shall serve without compensation of  
2 any kind.

3 **SECTION FOUR. Authority and Duties**

4           1.     Authority: The COB shall have the authority to receive Complaints, monitor IAD  
5 Investigations regarding Complaints, and review completed IAD Investigations regarding  
6 Complaints in accordance with the provisions of this Ordinance.

7           2.     Mediation: The COB may recommend that specific Complaints be resolved  
8 through a process of voluntary mediation between the parties.

9           3.     Findings and Recommendations: The findings and recommendations of the COB  
10 and the basis therefore shall be submitted to the Commissioner. No finding shall be based solely  
11 upon an unsigned, unsworn, unaffirmed or anonymous complaint or statement, nor shall prior  
12 unsubstantiated or unfounded complaints be the basis for any such findings. The COB's  
13 recommendations may include, among other things, recommendations regarding, policy,  
14 operations and procedures without reference to a specific complaint. Whenever possible,  
15 recommendations regarding policy, operations and procedures should be formulated, researched,  
16 and evaluated in consultation with relevant employees of the Police Department and done in a  
17 spirit of cooperative problem-solving.

**December 5, 2014**

**Page 10 of 26**

**Board Bill No. 208CS**

**SPONSORED BY ALDERMAN ANTONIO FRENCH, ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS, PRESIDENT LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN CHRIS CARTER, ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL MOORE, ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS, ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA, ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY, ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**



1 the professional standards training, the COB shall implement a training program for COB and  
2 staff, in cooperation with the Police Department, in areas such as investigative techniques, proper  
3 knowledge of the workings of the Police Department, field safety, the responsibilities of COB  
4 membership, human rights, constitutional rights, rights during police stops, and search warrant  
5 law. Each COB member and staff member (other than a volunteer) must complete a course of the  
6 Citizens Academy prior to considering or hearing their first case. The Standards of Professional  
7 Conduct shall include the confidentiality requirements contained in this Ordinance. Each COB  
8 member shall abide by the Standards of Professional Conduct and satisfactorily complete the  
9 training within six months after confirmation. The COB may adopt a training program for  
10 volunteers that is appropriate in time and substance for the work the volunteer will perform. For  
11 purposes of these training requirements, COB members shall not be considered volunteers.

12 9. Annual Report: The COB, in consultation with the Executive Director of the  
13 COB, shall issue to the Commissioner, the Director of Public Safety, the Mayor, and the Board  
14 of Aldermen an annual report that describes the COB's activities and summarizes its actions.  
15 The report shall not reveal the names of any officer or include any other information that is not  
16 publicly available. In addition to a summary of activities, this report may:

**December 5, 2014**

**Page 12 of 26**

**Board Bill No. 208CS**

**SPONSORED BY ALDERMAN ANTONIO FRENCH,  
ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS, PRESIDENT  
LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN CHRIS CARTER,  
ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL MOORE,  
ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS,  
ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA,  
ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN  
SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY,  
ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**

- 1           A.     Analyze aggregate data derived from the prior year’s complaints  
2                   (including the type and category of complaints) and responses and identify any  
3                   systematic problems, challenges, or opportunities;
- 4           B.     To the extent necessary, include recommendations related to Police  
5                   Department policies and procedures, racial profiling, and systemic problems;
- 6           C.     Analyze statistics by police district, the number of complaints per officer,  
7                   the number of complaints for specific officers;
- 8           D.     Analyze aggregate data regarding the outcome of complaints, including  
9                   whether the accused officer was exonerated or the complaint was determined to be  
10                  unfounded, not sustained, or sustained and provide analysis of the Police  
11                  Department’s actions in response to COB recommendations; and
- 12          F.     Report on the COB’s community outreach activities.

13   This report shall be made available to the public and presented to the public at an annual  
14   meeting as prescribed and adopted by the COB. Adequate notification of such annual meeting  
15   shall be published in the City Journal and in other locations representing the diversity of the City.

16          10.     Public Education: The COB shall inform the public about the COB and its duties,  
17   and shall develop and administer an ongoing program for the outreach and education of the

**December 5, 2014**

**Page 13 of 26**

**Board Bill No. 208CS**

**SPONSORED BY ALDERMAN ANTONIO FRENCH,  
ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS, PRESIDENT  
LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN CHRIS CARTER,  
ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL MOORE,  
ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS,  
ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA,  
ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN  
SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY,  
ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**

1 public, in a manner that is reasonably accessible to all people, regarding its role in providing  
2 civilian review of Police Department disciplinary matters.

3 11. Internal Audits: The COB shall perform regular audits of intake procedures,  
4 Inspections, timeliness, and disposition of complaints. The COB shall distribute survey forms to  
5 all complainants and subject officers to obtain feedback concerning the operation of the COB.

6 12. Profiling Data: The COB may review all relevant ~~racial~~ profiling, pedestrian  
7 stops, and vehicle stops data and statistics compiled by government and private entities, and shall  
8 use it to help determine if the Police Department or its employees appear to engage in profiling.  
9 The COB may, by majority vote of its members at a meeting when a quorum is present,  
10 recommend policy, operational or procedural changes it deems appropriate.

11 13. Due Process: Unless required by court order, the COB members, the COB staff,  
12 the Director of Public Safety, and the Commissioner shall not make any public comments about  
13 a Complaint that prejudices the outcome of the IAD investigation and COB review before the  
14 COB completes its inspection and submits its final findings and recommendations.

## 15 **SECTION FIVE. Administrative Structure**

16 1. Staff: The Director of Public Safety, with the approval of the COB, will assign a  
17 staff member to act as the COB Executive Director. The COB Executive Director shall assign  
18 investigative and administrative staff from the Department of Public Safety necessary for the

**December 5, 2014**

**Page 14 of 26**

**Board Bill No. 208CS** **SPONSORED BY ALDERMAN ANTONIO FRENCH, ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS, PRESIDENT LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN CHRIS CARTER, ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL MOORE, ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS, ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA, ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY, ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**

1 COB to adequately fulfill its duties. Investigative staff shall not be current or former  
2 commissioned employees of the Police Department, nor shall any such staff have an immediate  
3 family member employed by the Police Department. The COB may delegate to staff the  
4 performance of any of the COB's duties except where this Ordinance specifically requires the  
5 COB to act by majority vote. The Department of Public Safety shall provide office space and  
6 meeting space for the COB.

7 2. Budget: The Department of Public Safety shall include the COB as part of its  
8 annual budget request to the City. The COB must, at all times, comply with the budget and other  
9 financial processes of the Charter.

10 3. Volunteers: The COB shall have the authority to create volunteer committees to  
11 assist with the compiling of data and to research specific aspects of policy, operations and  
12 procedures. No volunteer committee member shall be directly involved in any case review or  
13 Inspection process, nor shall any volunteer have access to any information that is not available to  
14 the general public under the Sunshine Law.

15 4. Legal Advice and Representation: The COB and its members acting in their  
16 official capacity as COB members shall obtain legal advice by and through the City Counselor's  
17 office. The City Counselor's office shall provide such advice to the COB and its members acting

**December 5, 2014**

**Page 15 of 26**

**Board Bill No. 208CS SPONSORED BY ALDERMAN ANTONIO FRENCH,  
ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS, PRESIDENT  
LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN CHRIS CARTER,  
ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL MOORE,  
ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS,  
ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA,  
ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN  
SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY,  
ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**





1 complaint and identification of patterns of misconduct. The COB will not investigate  
2 employment-related complaints against fellow officers or superiors.

3 4. Mediation: At any time during the process, the COB or IAD may recommend to  
4 the complainant, the Police Department member(s) who is/are the subject of the complaint, and  
5 the Commissioner that a complaint be mediated. If the complainant, the Police Department  
6 member(s) who is/are the subject of the complaint, and the Commissioner agree to mediation, the  
7 COB process shall cease and, if the complaint is resolved through mediation, the complaint shall  
8 be classified as having been resolved through mediation. Any resolution through mediation must  
9 be agreed to by the complainant, the Police Department member(s) who is/are the subject of the  
10 complaint, and the Commissioner. If a resolution is not reached through mediation, the COB  
11 process shall be re-activated.

12 5. Monitoring: The COB may Monitor the IAD Investigation by attending IAD  
13 interviews of witnesses and obtaining copies of all recordings, documents and/or other evidence  
14 as the IAD Investigation proceeds as provided for in this ordinance and in a manner that is  
15 consistent with the Charter, and the rules and regulations of the Department of Personnel, the  
16 Sunshine Law, and the privacy rights of employees. The COB may, by a majority vote of its  
17 members voting at a meeting where a quorum is present, designate one of its members and/or a  
18 staff person to attend IAD's interviews of civilian witnesses; the member so designated may

**December 5, 2014**

**Page 17 of 26**

**Board Bill No. 208CS**

**SPONSORED BY ALDERMAN ANTONIO FRENCH,  
ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS, PRESIDENT  
LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN CHRIS CARTER,  
ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL MOORE,  
ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS,  
ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA,  
ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN  
SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY,  
ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**

1 attend IAD interviews of civilian witnesses. The COB may not attend IAD's interviews with  
2 Police Department employees. COB members shall not interfere with the investigation, delay  
3 the investigation beyond normal coordination of schedules or as outlined in this ordinance, or in  
4 any way interfere with or act contrary to the Charter of the City of St. Louis. The COB member  
5 present for the interview may not ask questions during the interview, but may provide IAD with  
6 suggested questions for the interview before an interview begins or during designated breaks  
7 during the interviews. During such interviews, the COB member may make reasonable requests  
8 to IAD for breaks during the interviews, but may not do so in a manner that interferes with the  
9 interviews. The Police Department shall coordinate scheduling of interviews and access to  
10 evidence with the COB when a notification to monitor IAD Investigations is made by the COB.

11 6. Recording: All interviews conducted by IAD or the COB as part of their  
12 Investigations or Inspections shall be audio and video recorded in entirety.

13 7. Extensions for the IAD Investigation: Within ninety (90) days of receiving a  
14 complaint, IAD shall complete its investigation unless the Commissioner, for good cause,  
15 authorizes additional time for IAD to complete its investigation. If the Commissioner authorizes  
16 additional time, the Commissioner shall notify the COB that additional time has been authorized.  
17 The Commissioner may not extend the time for investigation by more than one hundred twenty  
18 (120) days unless either: (a) there are extraordinary circumstances that require an extension; (b) a

**December 5, 2014**

**Page 18 of 26**

**Board Bill No. 208CS**

**SPONSORED BY ALDERMAN ANTONIO FRENCH, ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS, PRESIDENT LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN CHRIS CARTER, ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL MOORE, ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS, ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA, ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY, ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**





1 recommendations, it may submit its own findings and recommendations to the  
2 Commissioner or vote to conduct an Independent Inquiry.

3 D. Independent Inquiry: If the COB finds, by an affirmative vote of at least  
4 five of its members, that IAD failed to investigate a Complaint, failed to properly  
5 notify and involve the COB pursuant to this Ordinance, failed to follow its own  
6 protocols in conducting the investigation, or failed to provide the COB with  
7 findings and information as required by this Ordinance, the COB may conduct an  
8 Independent Inquiry. Within ninety (90) days of voting to conduct an  
9 Independent Inquiry, the COB shall report its findings and recommendations to  
10 the Commissioner.

11 11. COB Findings and Recommendations: The COB shall determine, by majority  
12 vote of its members at a meeting where a quorum is present and based on a preponderance of the  
13 evidence, final findings and recommendations. The COB may, in its internal operating  
14 procedures, provide an opportunity for the complainant, the subject of the complaint, or the  
15 Commissioner, to ask the COB to reconsider its findings before they are finalized. The COB's  
16 final findings and recommendations shall be forwarded in writing to the Commissioner and the  
17 Director of Public Safety.

**December 5, 2014**

**Page 21 of 26**

**Board Bill No. 208CS**

**SPONSORED BY ALDERMAN ANTONIO FRENCH,  
ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS, PRESIDENT  
LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN CHRIS CARTER,  
ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL MOORE,  
ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS,  
ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA,  
ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN  
SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY,  
ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**



1 Attorney General agrees to do so under reasonable terms, the Attorney General's investigation  
2 shall be treated as the IAD investigation for purposes of this Ordinance and the COB's role as  
3 described in this Ordinance shall continue as if the IAD investigation was overseen or conducted  
4 by IAD rather than by the Attorney General.

5 **SECTION SEVEN. Cooperation of the Police Department**

6 1. Providing Information: It shall be the duty of the Department of Public Safety and  
7 the Police Department to provide such assistance as the COB may reasonably request, to  
8 cooperate with the COB and to provide to the COB, upon request, all records and access to other  
9 materials which are necessary for the Inspection of complaints submitted pursuant to this section  
10 and that are not otherwise closed or cannot be provided under the law.

11 2. Employee Participation: The COB may, by a majority vote when a quorum is  
12 present, request that the Public Safety Director direct the Commissioner to command the  
13 presence of designated members of IAD at any meeting of the COB during which an  
14 investigative review is conducted.

15 3. Commissioner's Determinations: The Commissioner shall report in writing to the  
16 COB any actions taken in cases in which the COB submitted findings and recommendations to  
17 the Commissioner with respect to an individual complaint or police policy, procedure or  
18 operations recommendation. The Commissioner shall notify the COB in writing of any decision

**December 5, 2014**

**Page 23 of 26**

**Board Bill No. 208CS** **SPONSORED BY ALDERMAN ANTONIO FRENCH, ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS, PRESIDENT LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN CHRIS CARTER, ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL MOORE, ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS, ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA, ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY, ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**

1 imposed or other actions taken. If the Commissioner's actions contradict the COB's  
2 recommendations, then the Commissioner shall provide a written explanation to the COB.

3 4. Non-Interference: This Ordinance shall not be construed in any way to limit,  
4 interfere with, or impair the authority, power, or duties of the Commissioner and/or his delegates,  
5 the Director of Personnel, or the Civil Service Commission to discipline members of the Police  
6 Department, approve such discipline, and consider appeals from such discipline. This Ordinance  
7 shall not be construed in any way to limit, interfere with, or impair the rights or privacy interests  
8 of employees of the Police Department with respect to disciplinary action, including, but not  
9 limited to, the right to notice and hearing, which may be established by law. This Ordinance  
10 shall not be construed in any way to prevent or hinder the investigation or prosecution of  
11 members of the Police Department for violations of law by any court of competent jurisdiction, a  
12 grand jury, prosecutor, or other authorized officer, agency, or body.

13 **SECTION EIGHT. Confidentiality**

14 1. Markings: When submitting information to each other, the Police Department and  
15 the COB shall place identifying marks on any confidential information or otherwise  
16 conspicuously identify the information as confidential.

17 2. Adherence: The COB and staff shall be subject to the provisions of the Sunshine  
18 Law, including Chapter 610 of the Revised Code of the State of Missouri.

**December 5, 2014**

**Page 24 of 26**

**Board Bill No. 208CS** **SPONSORED BY ALDERMAN ANTONIO FRENCH, ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS, PRESIDENT LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN CHRIS CARTER, ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL MOORE, ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS, ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA, ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY, ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**



1           3.       COB Meetings: The COB shall hold closed meetings in compliance with State  
2 law (including § 610.021, RSMo.), in any matter that includes the reviewing and investigating of  
3 a complaint regarding personnel, personnel records, or any other records protected from  
4 disclosure by law.

5           4.       Responsibility: All COB members and related staff are required to maintain the  
6 confidentiality of any file, record, or data received concerning an incident or complaint. The  
7 COB members and staff are bound by rules of confidentiality including with respect to any  
8 personnel, disciplinary, and other confidential documents that they review.

9           5.       Violation: It shall be a violation of this ordinance for anyone in the COB to  
10 disclose confidential information to anyone other than another COB member or staff member,  
11 the City Counselor's office, the Director of Public Safety or the Director of Public Safety's  
12 designee, or authorized Police Department personnel. Any COB member who is found guilty of  
13 such unlawful disclosure shall be subject to sanctions as set forth in rules and regulations of the  
14 COB and Missouri Statute. If a COB member is found to be have released confidential  
15 information to any person unauthorized to receive such information the COB member shall  
16 immediately be disqualified from serving on the COB and the COB shall refer such person to  
17 appropriate law enforcement authorities. If any COB member or staff suspects that any COB

**December 5, 2014**

**Page 25 of 26**

**Board Bill No. 208CS**

**SPONSORED BY ALDERMAN ANTONIO FRENCH, ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS, PRESIDENT LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN CHRIS CARTER, ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL MOORE, ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS, ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA, ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY, ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**

1 member has violated the law, including suspected violations of the Sunshine Law, the matter  
2 shall be referred to the Police Department for investigation.

3 6. Custodian of Records: The custodian of records for the Department of Public  
4 Safety shall be the custodian of records for the COB.

5 7. Confidentiality Questions: If the COB members have any questions pertaining to  
6 the Sunshine Law or confidentiality, the COB must contact the City Counselor's Office and must  
7 act according to the legal opinion provided by the City Counselor's Office. If there is any  
8 question concerning the confidential nature of a document or information, COB members must  
9 act as if that document or information is confidential until the COB has requested and received a  
10 legal opinion from the City Counselor's Office.

#### 11 **SECTION NINE. Severability Clause**

12 The provisions of this ordinance shall be severable. In the event that any provision of this  
13 ordinance is found by a court of competent jurisdiction to be unconstitutional, the remaining  
14 provisions of this ordinance are valid unless the court finds the valid provisions of this ordinance  
15 are so essentially and inseparably connected with, and so dependent upon, the void provision that  
16 it cannot be presumed that the Board of Aldermen would have enacted the valid provisions  
17 without the void ones or unless the Court finds that the valid provisions, standing alone, are  
18 incomplete and incapable of being executed in accordance with the legislative intent.

**December 5, 2014**

**Page 26 of 26**

**Board Bill No. 208CS** **SPONSORED BY ALDERMAN ANTONIO FRENCH, ALDERMAN TERRY KENNEDY, ALDERWOMAN MARLENE DAVIS, PRESIDENT LEWIS REED, ALDERMAN FRANK WILLIAMSON, ALDERMAN CHRIS CARTER, ALDERWOMAN TAMMIKA HUBBARD, ALDERMAN SAMUEL MOORE, ALDERMAN FREEMAN BOSLEY, ALDERWOMAN DIONNE FLOWERS, ALDERWOMAN PHYLLIS YOUNG, ALDERWOMAN CHRISTINE INGRASSIA, ALDERWOMAN MEGAN GREEN, ALDERWOMAN LYDA KREWSON, ALDERMAN SHANE COHN, MAYOR FRANCIS G. SLAY, ALDERMAN STEPHEN CONWAY, ALDERMAN CRAIG SCHMID, ALDERMAN SCOTT OGILVIE**