

1 **BOARD BILL # 174 INTRODUCED BY ALDERMAN GREGORY CARTER,**  
2 **ALDERMAN KEN ORTMANN, ALDERMAN CRAIG SCHMID**

3 An Ordinance pertaining to public nuisances; repealing Ordinance 66181 and enacting in  
4 lieu thereof a new ordinance establishing procedures for the abatement of public  
5 nuisances identified by the Public Safety Director; containing definitions, penalties and  
6 an emergency clause.

7 **BE IT ORDAINED BY THE CITY OF ST. LOUIS AS FOLLOWS:**

8 **SECTION ONE. DEFINITIONS.**

9 For the purposes if this ordinance:

10 A. "Premises" includes any parcel of property, residential or commercial and the building or  
11 structure, if any, which is situated on the property, and any portion of the public way that  
12 abuts the parcel of property when it is used in conjunction with the abutting property for the  
13 commission of illegal activity.

14 B. A "Nuisance" is a continuing act or physical condition which is made, permitted,  
15 allowed or continued by any person or legal entity, their agents or servants or any person or  
16 legal entity who aids therein which is detrimental to the safety, welfare or convenience of the  
17 inhabitants of the City or a part thereof, or any act or condition so designated by statute or  
18 ordinance.

19 C. "Owner" the person or entity whose name is listed on the last deed recorded at the Office  
20 of the Recorder of Deeds, on the tax records at the Office of the Assessor, or person in care,  
21 custody or control of said premises.

22 **SECTION TWO. PUBLIC NUISANCE.**

23 A public nuisance exists when the premises are used for two or more of the following  
24 incidents within the previous 12 months:

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- 1 A. prostitution;
- 2 B. illegal gambling;
- 3 C. the illegal sale, manufacture, storing, possession, distribution or use of narcotics or other
- 4 controlled substances or precursors;
- 5 D. the illegal sale, manufacture, storing, possession, distribution or use of drug paraphernalia
- 6 or precursors;
- 7 E. the illegal sale, distribution or consumption of alcoholic beverages;
- 8 F. illegal sale, storing, possession, use or distribution of a firearm(s), weapons or explosive
- 9 devices;
- 10 G. violation of municipal, state or federal business licensing regulations;
- 11 H. commission of any offense which is punishable by imprisonment of ninety days or more;
- 12 I. maintaining or permitting a condition or engaging in an activity which unreasonably
- 13 annoys, injures, or endangers the safety, health, morals, or repose of any inhabitants of the
- 14 City of St. Louis or a part thereof;
- 15 J. any other condition or activity that may constitute a felony, misdemeanor or ordinance
- 16 violation under federal, state, or municipal law which is detrimental to the safety, welfare or
- 17 convenience of the inhabitants of the City of St. Louis or a part thereof.

18 **SECTION THREE. NOTICE.**

- 19 A. Whenever the Director of Public Safety reasonably believes that any premises constitutes
- 20 a public nuisance as defined in Sections One and Two herein, the Director or his designee,
- 21 shall give written notice to the person or entity who owns or controls the premises
- 22 ("Owner"). The Notice shall state that the Director reasonably believes that a nuisance exists
- 23 and identifies the activities or conditions which form the basis of the belief. Said Notice

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1 shall also set forth reasonable abatement measures which the landlord must take within 30  
2 days of the notice. An owner occupant and/or tenant must immediately cease all nuisance  
3 behavior.

4 B. A copy of the Notice shall be sent to the Owner of said premises via first class United  
5 States mail. A copy of the Notice shall also be posted in a prominent place on the premises.  
6 The Notice shall also provide the Owner of said premises a reasonable opportunity to meet  
7 with a representative of the City to discuss the allegations in the Notice and the need for  
8 abatement measures.

9 C. In the event that additional nuisance behavior occurs on said premises which is different  
10 from the behavior which was listed in the Notice, the Director or his designee may send an  
11 "Amended Notice" to the Owner of said premises. The "Amended Notice" shall be sent via  
12 first class United States mail and by posting a copy in a prominent place on the premises. An  
13 additional 30 day abatement period shall not exist when an "Amended Notice" is issued.

14 **SECTION FOUR. SUMMONS.**

15 Any owner occupant or tenant who engages in, encourages, permits or otherwise fails to  
16 immediately abate the nuisance may be issued a summons for "engaging in a nuisance" or  
17 "maintaining a nuisance." Any owner of residential or commercial unit(s), who does not  
18 abate the nuisance within the 30 day period shall be issued a summons for "failure to abate a  
19 nuisance." A defendant who is found guilty of or pleads guilty to a nuisance offense shall be  
20 subject to a fine of not less than \$100.00 and not more than \$500.00 for the first offense. A  
21 defendant, who is found guilty of or pleads guilty to a second nuisance offense, shall be  
22 subject to a fine of \$200.00 and not more than \$500.00. A defendant who is found guilty  
23 of or pleads guilty to a third or subsequent nuisance offense, shall be subject to a fine of

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1 \$500.00. Each occurrence of nuisance behavior regardless of proximity in time to any other  
2 nuisance violation shall be deemed a separate and distinct offense for which a summons may  
3 be issued.

4 **SECTION FIVE. ADMINISTRATIVE HEARINGS.**

5 A. In addition to the issuance of a summons under Section Four, the Director of Public  
6 Safety may initiate an Administrative Hearing in order to abate a public nuisance as defined  
7 in Sections One and Two herein.

8 B. When an Owner of rental residential or commercial property has failed to abate the  
9 nuisance within 30 days of the Notice or an owner occupant has failed to immediately abate  
10 the nuisance upon receipt of the Notice, the Director of Public Safety or his designee may  
11 issue a Hearing Notice to the Owner of the subject premises. The Hearing Notice shall be in  
12 writing and either sent by first class United States mail or served in person, not less than  
13 twenty (20) days prior to the date of such hearing. A copy of the Hearing Notice shall also  
14 be posted in a prominent place on the premises.

15 C. An attorney who appears on behalf of any Owner must file a written appearance with the  
16 Director of the Department of Public Safety.

17 D. The case for the City shall be presented by the City Counselor.

18 E. The Administrative Hearing Officer may grant continuances only upon a finding of good  
19 cause.

20 F. All testimony shall be given under oath or affirmation.

21 G. The Administrative Hearing Officer may issue subpoenas to secure the attendance and  
22 testimony of relevant witnesses and the production of relevant documents.

1 H. Subject to subsection ( K) of this section, the administrative hearing officer may permit  
2 witnesses to submit their testimony by affidavit.

3 I. The formal and technical rules of evidence shall not apply at the hearing. Evidence,  
4 including hearsay, may be admitted only if it is of a type commonly relied upon by  
5 reasonably prudent persons in the conduct of their affairs.

6 J. No violation may be established except upon proof by a preponderance of the evidence;  
7 provided, however, that a violation Notice, or a copy thereof, issued and signed in  
8 accordance with Section Three herein shall be prima facie evidence of the correctness of the  
9 facts specified therein.

10 K. Upon the timely request of any party to the proceeding, any person, who the  
11 Administrative Hearing Officer determines, may reasonably be expected to provide  
12 testimony which is material and which does not constitute a needless presentation of  
13 cumulative evidence, shall be made available for cross-examination prior to a final  
14 determination of liability.

15 L. Upon conclusion of a hearing, the Administrative Hearing Officer shall issue Findings of  
16 Fact, Conclusions of Law and Order of the Hearing Officer ("Order") setting forth the facts  
17 and law which support his/her nuisance determination.

18 M. In the event that a nuisance is found to exist, the Administrative Hearing Officer shall  
19 require that the Owner implement reasonable measures designed to prevent the recurrence of  
20 the nuisance activity. Those measures may include but, are not limited to, making security  
21 improvements to the premises, hiring of licensed and insured security personnel, appointment  
22 of a receiver, the initiation and execution of eviction proceedings against tenants who engage

1 in the nuisance behavior, or the closing and boarding of the premises for a period not to  
2 exceed one year.

3 N. An Order of Closure shall be recorded in the Office of the Recorder of Deeds.

4 O. The Order shall inform the respondent of his or her right to seek judicial review of the  
5 Hearing Officer's final determination.

6 P. The record of all hearings before an Administrative Hearing Officer shall include: (i) a  
7 record of the testimony presented at the hearing, which may be made by tape recording,  
8 digital recording or other appropriate means; (ii) all exhibits submitted as evidence at the  
9 hearing; and (iii) a copy of the Order.

10 **SECTION SIX. REVOCATION OF PERMITS, LICENSES AND NULLIFICATION**  
11 **OF EXEMPTIONS.**

12 If the Hearing Officer determines that a nuisance exists and orders that the abatement of the  
13 nuisance requires closure of the subject premises, the following shall apply:

14 A. Prior to occupancy of the premises, whether commercial or residential, the property shall  
15 be inspected by the appropriate City, State and Federal Inspectors. The subject premises  
16 must be in compliance with all applicable city, state and federal, health, safety property  
17 maintenance and building codes. No occupancy shall occur unless all code violations are  
18 abated.

19 B. Any property, commercial or residential which had previously been exempt from or  
20 "grandfathered in" and not subject to compliance with current health, safety,  
21 property maintenance and building codes will be deemed to have forfeited that status and  
22 must be in total compliance with all applicable City, state and federal, health, safety property

1 maintenance and building codes. No occupancy shall occur unless all code violations are  
2 abated.

3 C. Any licenses, permits or certificates, whether business, occupancy or building  
4 code which pertain to the subject premises and were in effect at the time of an Order of  
5 Closure of the premises are deemed revoked or abandoned.

6

7 **SECTION SEVEN. SEVERABILITY CLAUSE.**

8 The Sections of this Ordinance shall be severable. In the event any Section of this  
9 Ordinance is found by a Court of competent jurisdiction to be unconstitutional, the  
10 remaining Sections of this Ordinance are valid unless the Court finds the valid Sections  
11 of this Ordinance so essentially and inseparably connected with, and so dependent upon  
12 the void Section, that it cannot presume that the legislature would have enacted the valid  
13 Sections without the void ones; or unless the Court finds that the valid Sections, standing  
14 alone, are incomplete and are incapable of being executed in accordance with the  
15 legislative intent.

16

17 **SECTION EIGHT. EMERGENCY CLAUSE.**

18 This being an ordinance for the preservation of public peace, health, and safety, it is hereby  
19 declared to be an emergency measure within the meaning of Sections 19 and 20 of Article IV  
20 of the Charter of the City of St. Louis and therefore shall become effective immediately upon  
21 its passage and approval by the mayor.

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